



Dave Yost • Auditor of State



**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY**

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# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT

Firelands Local School District  
Lorain County  
112 North Lake Street  
South Amherst, Ohio 44001

To the Board of Education:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Firelands Local School District, Lorain County, Ohio, (the District) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Firelands Local School District, Lorain County, Ohio, as of June 30, 2015, and the respective changes in financial position thereof and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 3 to the financial statements, during the year ended June 30, 2015, the District adopted Governmental Accounting Standard No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and also GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. We did not modify our opinion regarding this matter.

### ***Other Matters***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, and schedules of net pension liabilities and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### *Supplementary and Other Information*

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Federal Awards Receipts and Expenditures Schedule presents additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling the schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 29, 2016, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

**Dave Yost**  
Auditor of State  
Columbus, Ohio

February 29, 2016

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**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)**

The management's discussion and analysis of Firelands Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2015. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

**Financial Highlights**

Key financial highlights for fiscal year 2015 are as follows:

- In total, net position of governmental activities increased \$2,195,112, which represents an 13.96% increase from fiscal year 2014 as restated in Note 3.A.
- General revenues accounted for \$16,523,471 in revenue or 80.29% of all revenues. Program specific revenues in the form of charges for services and sales, and operating grants and contributions accounted for \$4,057,305 in revenue or 19.71% of total revenues of \$20,580,776.
- The District had \$18,385,664 in expenses related to governmental activities; only \$4,057,305 of these expenses were offset by program specific charges for services and sales, and operating grants and contributions. General revenues supporting governmental activities (primarily property taxes and unrestricted grants and entitlements) of \$16,523,471 were adequate to provide for these programs.
- The District's only major governmental fund is the general fund. The general fund had \$18,746,390 in revenues and \$17,486,756 in expenditures and other financing uses. During fiscal year 2015, the general fund's fund balance increased \$1,259,634 from \$3,611,774 to \$4,871,408.

**Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund is by far the most significant fund, and the only governmental fund reported as a major fund.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)

**Reporting the District as a Whole**

*Statement of Net Position and the Statement of Activities*

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did the District do financially during fiscal year 2015?" The statement of net position and the statement of activities answer this question. These statements include all non-fiduciary assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net position and changes in net position. This change in net position is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net position and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net position and statement of activities can be found on pages 20-21 of this report.

**Reporting the District's Most Significant Funds**

*Fund Financial Statements*

The analysis of the District's major governmental fund begins on page 14. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's only major governmental fund is the general fund.

*Governmental Funds*

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 22-26 of this report.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)

***Reporting the District's Fiduciary Responsibilities***

The District acts in a trustee capacity as an agent for individuals and/or other governments or organizations. These activities are reported in an agency fund. The District's fiduciary activities are reported in a separate statement of fiduciary assets and liabilities on page 27. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 28-62 of this report.

***Required Supplementary Information***

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's net pension liability. The required supplementary information can be found on pages 64 through 70 of this report.

**The District as a Whole**

The statement of net position provides the perspective of the District as a whole.

The table below provides a summary of the District's net position at June 30, 2015 and June 30, 2014. The net position at June 30, 2014 has been restated as described in Note 3.A.

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**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)

|  | <b>Net Position</b>                       |   |
|--|---|---|
|  | Governmental<br>Activities<br><u>2015</u> | Restated<br>Governmental<br>Activities<br><u>2014</u> |
| <b><u>Assets</u></b>                         |   |   |
| Current and other assets                     | \$ 15,974,405                             | \$ 14,214,686   |
| Capital assets, net                          | <u>5,236,343</u>                          | <u>5,371,639</u>                                      |
| Total assets                                 | <u>21,210,748</u>                         | <u>19,586,325</u>                                     |
| <b><u>Deferred Outflows of Resources</u></b> |   |   |
| Pension                                      | <u>1,614,575</u>                          | <u>1,264,225</u>                                      |
| Total deferred outflows of resources         | <u>1,614,575</u>                          | <u>1,264,225</u>                                      |
| <b><u>Liabilities</u></b>                    |   |   |
| Current liabilities                          | 1,946,686                                 | 1,799,258   |
| Long-term liabilities:                       |   |   |
| Due within one year                          | 467,724                                   | 362,200   |
| Due in more than one year:                   |   |   |
| Net pension liability                        | 21,345,156                                | 25,362,311  |
| Other amounts                                | <u>1,320,933</u>                          | <u>1,702,748</u>                                      |
| Total liabilities                            | <u>25,080,499</u>                         | <u>29,226,517</u>                                     |
| <b><u>Deferred Inflows of Resources</u></b>  |   |   |
| Property taxes levied for next year          | 7,415,560                                 | 7,349,160   |
| Pensions                                     | <u>3,859,279</u>                          | <u>-</u>  |
| Total deferred inflows of resources          | <u>11,274,839</u>                         | <u>7,349,160</u>                                      |
| <b><u>Net Position</u></b>                   |   |   |
| Net investment in capital assets             | 4,163,779                                 | 4,153,595   |
| Restricted                                   | 136,926                                   | 84,419  |
| Unrestricted                                 | <u>(17,830,720)</u>                       | <u>(19,963,141)</u>                                   |
| Total net position                           | <u>\$ (13,530,015)</u>                    | <u>\$ (15,725,127)</u>                                |

During 2015, the District adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)

Under the new standards required by GASB 68, the net pension liability equals the District's proportionate share of each plan's collective:

1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the District's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 68, the District is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2014, from \$8,372,959 to a deficit of \$15,725,127.

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2015, the District's assets and deferred outflows of resources were less than liabilities and deferred inflows of resources by \$13,530,015.

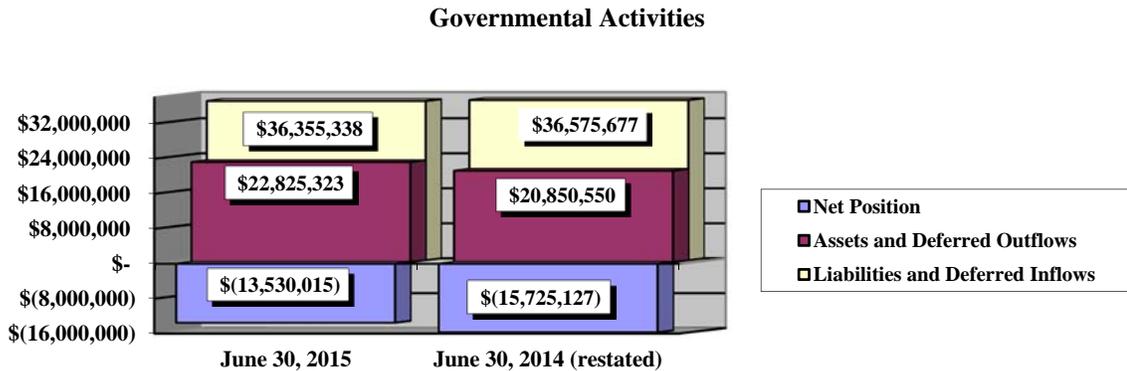
**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)

At year end, capital assets represented 24.69% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment, and vehicles. The District's net investment in capital assets at June 30, 2015 was \$4,163,779. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net position, \$136,926, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is a deficit of \$17,830,720.

The graph below illustrates the District's assets, liabilities, deferred inflows of resources, and net position at June 30, 2015 and June 30, 2014.



The table below shows the changes in net position for governmental activities for fiscal years 2015 and 2014. The net position at June 30, 2014 has been restated as described in Note 3.A.

**Change in Net Position**

|  | Governmental Activities |                   |
|--|-------------------------|-------------------|
|  | 2015                    | Restated<br>2014  |
| <b><u>Revenues</u></b>                   |                         |                   |
| Program revenues:                        |                         |                   |
| Charges for services and sales           | \$ 2,734,607            | \$ 2,488,442      |
| Operating grants and contributions       | 1,322,698               | 1,422,417         |
| General revenues:                        |                         |                   |
| Property taxes                           | 8,388,845               | 8,176,369         |
| Grants and entitlements                  | 8,078,101               | 7,986,076         |
| Investment earnings                      | 18,994                  | 13,296            |
| Increase in fair value<br>of investments | 805                     | 16,492            |
| Miscellaneous                            | 36,726                  | 41,094            |
| <b>Total revenues</b>                    | <b>20,580,776</b>       | <b>20,144,186</b> |

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)

| <u>Expenses</u>                              | Governmental Activities |                  |
|--|-------------------------|------------------|
|  | 2015                    | Restated<br>2014 |
| Program expenses:                            |                         |                  |
| Instruction:                                 |                         |                  |
| Regular                                      | \$ 6,857,008            | \$ 7,042,812     |
| Special                                      | 1,983,954               | 2,155,398        |
| Vocational                                   | 255,228                 | 245,764          |
| Other  | 1,530,170               | 1,568,188        |
| Support services:                            |                         |                  |
| Pupil  | 1,085,399               | 1,104,664        |
| Instructional staff                          | 421,276                 | 444,249          |
| Board of education                           | 28,680                  | 23,264           |
| Administration                               | 1,467,201               | 1,416,082        |
| Fiscal                                       | 428,500                 | 447,095          |
| Operations and maintenance                   | 1,471,546               | 1,307,338        |
| Pupil transportation                         | 1,141,409               | 1,231,486        |
| Central                                      | 396,903                 | 575,925          |
| Operation of non-instructional services:     |                         |                  |
| Other non-instructional services             | 126,168                 | 34,143           |
| Food service operations                      | 572,133                 | 616,573          |
| Extracurricular activities                   | 559,589                 | 547,392          |
| Interest and fiscal charges                  | 60,500                  | 52,198           |
| Total expenses                               | 18,385,664              | 18,812,571       |
| Change in net position                       | 2,195,112               | 1,331,615        |
| Net position at beginning of year (restated) | (15,725,127)            | N/A              |
| Net position at end of year                  | \$ (13,530,015)         | \$ (15,725,127)  |

**Governmental Activities**

The information necessary to restate the 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 functional expenses still include pension expense of \$1,264,225 computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense. Under GASB 68, the 2015 statements report pension expense of \$905,263.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)**

Consequently, in order to compare 2015 total program expenses to 2014, the following adjustments are needed:

|  |                         |
|--|-------------------------|
| Total 2015 program expenses under GASB 68                      | \$ 18,385,664           |
| Pension expense under GASB 68                                  | (905,263)               |
| 2015 contractually required contributions                      | <u>1,413,489</u>        |
| Adjusted 2015 program expenses                                 | 18,893,890              |
| Total 2014 program expenses under GASB 27                      | <u>18,812,571</u>       |
| Increase (decrease) in program expenses not related to pension | <u><u>\$ 81,319</u></u> |

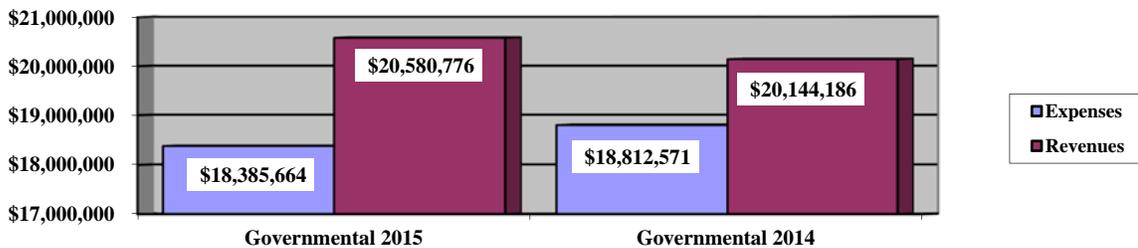
Net position of the District's governmental activities increased \$2,195,112. Total governmental expenses of \$18,385,664 were offset by program revenues of \$4,057,305 and general revenues of \$16,523,471. Program revenues supported 22.07% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from property taxes and grants and entitlements. These revenue sources represent 80.01% of total governmental revenue.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$10,626,360 or 57.80% of total governmental expenses for fiscal year 2015.

The graph below presents the District's governmental activities revenues and expenses for fiscal years 2015 and 2014.

**Governmental Activities - Revenues and Expenses**



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for fiscal years 2015 and 2014. That is, it identifies the cost of these services supported by tax revenues, unrestricted State grants and entitlements, and other general revenues of the District.

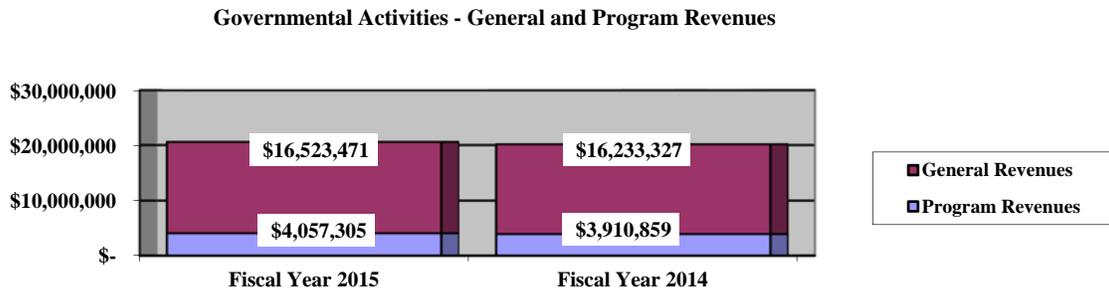
**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)**

|  | <b>Governmental Activities</b>    |                                 |                                   |                                 |
|--|-----------------------------------|---------------------------------|-----------------------------------|---------------------------------|
|  | Total Cost of<br>Services<br>2015 | Net Cost of<br>Services<br>2015 | Total Cost of<br>Services<br>2014 | Net Cost of<br>Services<br>2014 |
|  |                                   |                                 |                                   |                                 |
| Program expenses:                        |                                   |                                 |                                   |                                 |
| Instruction:                             |                                   |                                 |                                   |                                 |
| Regular                                  | \$ 6,857,008                      | \$ 4,693,679                    | \$ 7,042,812                      | \$ 5,136,561                    |
| Special                                  | 1,983,954                         | 1,200,477                       | 2,155,398                         | 1,275,141                       |
| Vocational                               | 255,228                           | 220,870                         | 245,764                           | 216,632                         |
| Other                                    | 1,530,170                         | 1,530,170                       | 1,568,188                         | 1,568,188                       |
| Support services:                        |                                   |                                 |                                   |                                 |
| Pupil                                    | 1,085,399                         | 1,008,655                       | 1,104,664                         | 975,962                         |
| Instructional staff                      | 421,276                           | 416,949                         | 444,249                           | 428,019                         |
| Board of education                       | 28,680                            | 28,680                          | 23,264                            | 23,264                          |
| Administration                           | 1,467,201                         | 1,402,209                       | 1,416,082                         | 1,416,082                       |
| Fiscal                                   | 428,500                           | 428,500                         | 447,095                           | 447,095                         |
| Operations and maintenance               | 1,471,546                         | 1,460,938                       | 1,307,338                         | 1,299,082                       |
| Pupil transportation                     | 1,141,409                         | 1,080,354                       | 1,231,486                         | 1,163,306                       |
| Central                                  | 396,903                           | 375,936                         | 575,925                           | 558,247                         |
| Operation of non-instructional services: |                                   |                                 |                                   |                                 |
| Other non-instructional services         | 126,168                           | 83,700                          | 34,143                            | (1,287)                         |
| Food service operations                  | 572,133                           | (53,164)                        | 616,573                           | (44,983)                        |
| Extracurricular activities               | 559,589                           | 389,906                         | 547,392                           | 388,205                         |
| Interest and fiscal charges              | 60,500                            | 60,500                          | 52,198                            | 52,198                          |
|  | <u>\$ 18,385,664</u>              | <u>\$ 14,328,359</u>            | <u>\$ 18,812,571</u>              | <u>\$ 14,901,712</u>            |

The dependence upon taxes and other general revenues for governmental activities is apparent, as 71.95% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 77.93%. The District's taxpayers and grants and entitlements not restricted to specific programs are by far the primary support for the District's students.

The graph below presents the District's governmental activities revenues for fiscal years 2015 and 2014.



**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)

**The District's Funds**

The District's governmental funds reported a combined fund balance of \$5,944,070, which is greater than last year's total balance of 4,578,033. The table below indicates the fund balance and the total change in fund balance as of June 30, 2015 and June 30, 2014.

|                             | Fund Balance<br><u>June 30, 2015</u> | Fund Balance<br><u>June 30, 2014</u> | <u>Increase</u>     |
|-----------------------------|--------------------------------------|--------------------------------------|---------------------|
| General fund                | \$ 4,871,408                         | \$ 3,611,774                         | \$ 1,259,634        |
| Nonmajor governmental funds | <u>1,072,662</u>                     | <u>966,259</u>                       | <u>106,403</u>      |
| Total                       | <u>\$ 5,944,070</u>                  | <u>\$ 4,578,033</u>                  | <u>\$ 1,366,037</u> |

**General Fund**

The District's general fund balance increased \$1,259,634.

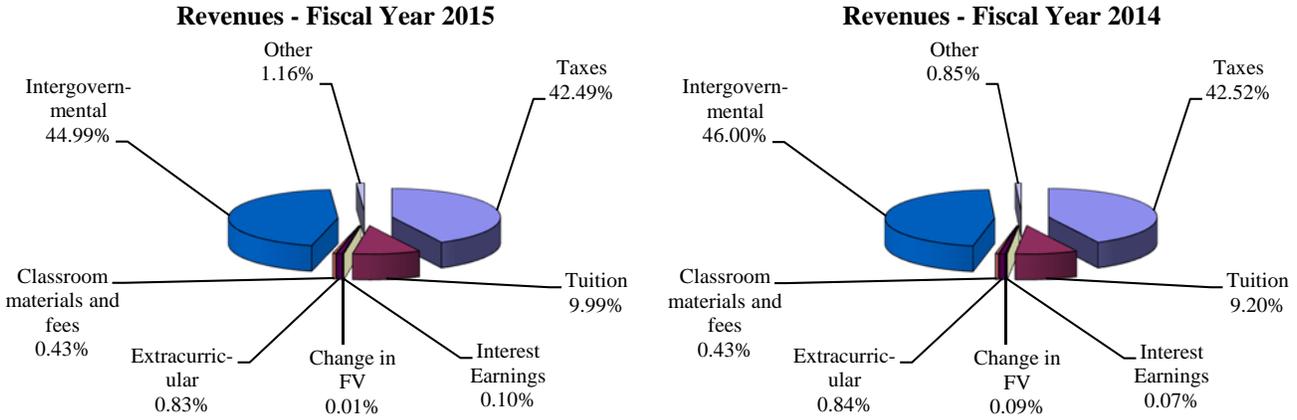
The table that follows assists in illustrating the revenues of the general fund during fiscal years 2015 and 2014.

|  | 2015<br><u>Amount</u> | 2014<br><u>Amount</u> | Percentage<br><u>Change</u> |
|--|-----------------------|-----------------------|-----------------------------|
| <b><u>Revenues</u></b>                   |                       |                       |                             |
| Taxes                                    | \$ 7,966,640          | \$ 7,799,598          | 2.14 %                      |
| Tuition                                  | 1,872,827             | 1,687,921             | 10.95 %                     |
| Interest earnings                        | 19,256                | 13,297                | 44.81 %                     |
| Increase in fair value<br>of investments | 805                   | 16,492                | (95.12) %                   |
| Extracurricular                          | 154,965               | 153,625               | 0.87 %                      |
| Classroom materials and fees             | 80,092                | 78,779                | 1.67 %                      |
| Intergovernmental                        | 8,434,980             | 8,439,843             | (0.06) %                    |
| Other revenues                           | <u>216,825</u>        | <u>156,502</u>        | <u>38.54 %</u>              |
| Total                                    | <u>\$ 18,746,390</u>  | <u>\$ 18,346,057</u>  | <u>2.18 %</u>               |

Overall revenues of the general fund increased \$400,333 or 2.18%. Tuition revenue increased \$184,906 or 10.95% primarily due to an increase in the open enrollment receipts reported by the District during fiscal year 2015. Other revenues increased \$60,323 or 38.54% mainly due to an increase in miscellaneous receipts related to the District's termination benefits activity. All other revenue classifications remained comparable to the prior fiscal year.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

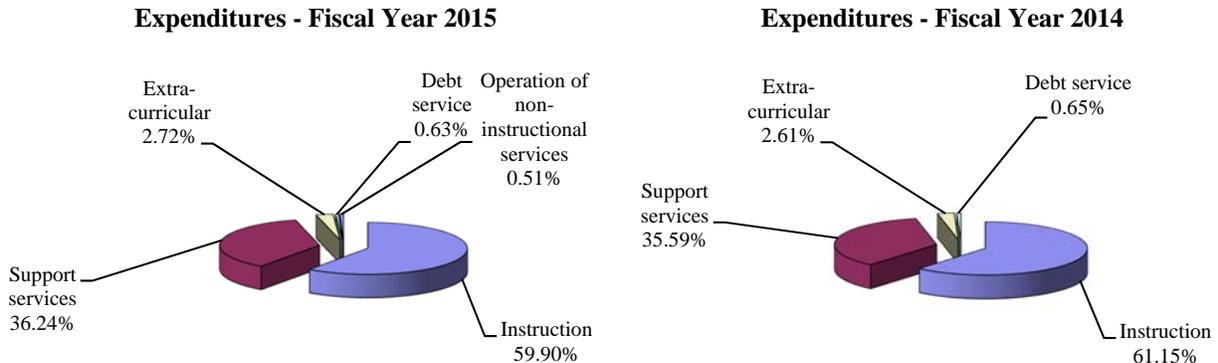
**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)**



The table that follows assists in illustrating the expenditures of the general fund during fiscal years 2015 and 2014.

|   | 2015<br><u>Amount</u>       | 2014<br><u>Amount</u>       | Percentage<br><u>Change</u> |
|---|-----------------------------|-----------------------------|-----------------------------|
| <b><u>Expenditures</u></b>              |                             |                             |                             |
| Instruction                             | \$ 10,468,347               | \$ 10,396,064               | 0.70 %                      |
| Support services                        | 6,332,941                   | 6,051,227                   | 4.66 %                      |
| Operation of non-instructional services | 89,594                      | -                           | 100.00 %                    |
| Extracurricular activities              | 474,274                     | 444,191                     | 6.77 %                      |
| Debt service                            | 111,600                     | 109,980                     | 1.47 %                      |
| <b>Total</b>                            | <b><u>\$ 17,476,756</u></b> | <b><u>\$ 17,001,462</u></b> | <b><u>2.80 %</u></b>        |

Overall expenditures of the general fund increased \$457,294 or 2.80%. The minimal changes in expenditure classifications in the general fund are an indication of the District's efforts to continue fiscally responsible spending practices. In fiscal 2015, the treasurer was partially paid out of operation of non-instructional service for the additional services provided.



**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)

***General Fund Budgeting Highlights***

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

For the general fund, original budgeted revenues of \$18,121,830 were \$518,513 less than final budgeted revenues and other financing sources of \$18,640,343. Actual revenues and other financing sources were \$18,640,936, which was \$593 more than the final budgeted amounts.

General fund original appropriations (appropriated expenditures plus other financing uses) of \$17,730,871 were \$99,372 more than final budgeted expenditures and other financing uses of 17,631,499. The actual budget basis expenditures and other financing uses for fiscal year 2015 totaled \$17,311,042, which was \$320,457 less than the final budgeted amounts.

**Capital Assets and Debt Administration**

***Capital Assets***

At the end of fiscal year 2015, the District had \$5,236,343 invested in land, land improvements, buildings and improvements, furniture and equipment, and vehicles.

The following table shows June 30, 2015 balances compared to those at June 30, 2014.

**Capital Assets at June 30  
(Net of Depreciation)**

|                            | Governmental Activities |              |
|----------------------------|-------------------------|--------------|
|                            | 2015                    | 2014         |
| Land                       | \$ 851,565              | \$ 851,565   |
| Land improvements          | 770,465                 | 829,169      |
| Buildings and improvements | 2,172,623               | 2,271,731    |
| Furniture and equipment    | 641,862                 | 742,256      |
| Vehicles                   | 799,828                 | 676,918      |
| Total                      | \$ 5,236,343            | \$ 5,371,639 |

The overall decrease in capital assets of \$135,296 is due to depreciation expense of \$447,959 and exceeding capital outlays of \$312,663.

See Note 8 to the basic financial statements for additional information on the District's capital assets.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)

***Debt Administration***

At June 30, 2015, the District had \$730,000 in energy conservation improvement bonds outstanding and \$342,564 in capital lease obligations. Of this total, \$149,342 is due within one year and \$923,222 is due in more than one year. The following table summarizes the long-term obligations outstanding at June 30, 2015 and June 30, 2014.

|                                       | Governmental Activities |              |
|---------------------------------------|-------------------------|--------------|
|                                       | 2015                    | 2014         |
| Energy conservation improvement bonds | \$ 730,000              | \$ 800,000   |
| Capital lease obligations             | 342,564                 | 418,044      |
| Total                                 | \$ 1,072,564            | \$ 1,218,044 |

At June 30, 2015, the District's overall legal debt margin was \$25,864,989, with an unvoted debt margin of \$295,500.

See Note 10 to the basic financial statements for additional information on the District's debt administration.

**Current Financial Related Activities**

The District continues to face a challenging future as do most districts in the State of Ohio. As the preceding information shows, the District relies heavily upon grants and entitlements and property taxes. Since future grant and entitlement revenue stability is in question, the reliance upon local property taxes is increasingly important. In May 2010, the community approved the renewal of a 10 year emergency levy which raises \$820,000 annually. A new 5 year emergency levy was put on the ballot in November of 2010, which failed. This was followed by the passage of a new 5 year \$1,500,000 emergency levy in May 2011, which was renewed in May 2015. The District saw an increase of 1.01% in valuation from the calendar year 2014 reappraisal. Changes impacted second half fiscal year 2015 property tax collections.

District enrollment decreased again in fiscal year 2015, but with the implementation of full open enrollment the District was able to stabilize its enrollment and finances. Open enrollment has moved from a net negative of 28 students to a net positive of 145 students in FY15. The District experienced a net loss of approximately \$2,500 in fiscal year 2007 which grew to a net loss of \$181,444 in FY 2011 on open enrollment. The implementation of full open enrollment resulted in a net gain of \$205,798 in FY12, \$478,841 in FY13, \$681,965 in FY14, and \$755,946 in FY15. An additional increase in open enrolled students is expected for FY16.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)**

In FY15 general fund salary expenditures remained flat with only a \$10,000 increase following acceptance of new contracts with both the FEA teachers union and classified OAPSE union. Contracts restored steps but froze the base for FY15, FY16 and FY17. Benefit expenditures increased \$144,000 largely due to the end of annual return of excess balances from the LERC consortium. Purchased service spending declined \$183,000 and purchased materials expenditures declined \$44,000. In FY14 the District continued to act to reduce costs with the elimination of five classified positions by reduction-in-force and one by attrition. In addition nine teacher retirements (including hiring back three as rehired retirees) and two classified retirements reduced costs. In FY13 five teaching positions were eliminated to offset the total loss of all Federal stimulus funds and reductions in Federal Title funding. In FY12 sixteen positions were eliminated through attrition and reductions-in-force. The Technology department was outsourced for cost savings and performance improvement late in FY12 with the full financial benefit experienced in FY13. Administrators, faculty and staff agreed to a two year wage-step freeze for FY13 and FY14 and to increases in employee medical benefit contributions from 7%-Single, 9% Family to 11% for all in FY13 and 12% for all in FY14. In addition, the District administrators, faculty and staff agreed to Medical Benefit Plan benefit reductions effective FY14 at an annual savings to the District of approximately \$200,000 per year. The District acted to further reduce costs by eliminating eight positions by RIF for FY14 (Aides, Office, Cleaning and Food Service positions), and by reducing two contract days for all bus drivers and reducing contract hours for food service staff. Staffing will continue to be reviewed for alignment with student headcount.

Another challenge facing the District is the continually growing costs of community school students leaving the District. As the State has diverted increased funding to community schools, the loss of revenue to the District has grown dramatically from \$277,631 in FY11, \$396,910 in FY12, 348,467 in FY13, \$395,550 in FY14 and \$327,693 in FY15. The State's new foundation formula resulted in increased amounts of District funds per pupil being diverted to Community Schools in FY14 and FY 15 and will increase on a per pupil basis in FY16 and FY17. The District has implemented an e-school to improve services to at-risk students and as a District option to compete with community schools.

The District has also attained "Excellent" academic rating in FY12 and "Excellent with Distinction" rating in FY13, and for FY14 under the State's new rating systems: FY15 final ratings are not available at the time of this writing.

Performance Index: A  
Indicators Met: A  
AMO: B,  
Value Added: A  
4-Yr Graduation: A  
5-Yr Graduation: B

Since the District relies on the State for approximately 50% of the general operating revenues, one of the largest challenges facing the District is that of State funding. The State of Ohio was found by the Supreme Court in March of 1997 to be operating an unconstitutional educational system, one that was neither adequate nor equitable. Since 1997, the State has directed its tax revenue growth toward school districts with low property tax wealth. On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school funding plan is unconstitutional. At this time, the District is unable to determine what effect, if any, this decision will have on its future State funding and on its financial operations.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(Unaudited)

The State of Ohio has ended the "Evidence Based Funding" model and its subsequent "Bridge Formula" funding for FY12 and FY13. Additional reductions in State funding begin in FY12 with the elimination of Taxable Personal Property reimbursements. The net result of the changes in State and Federal funding is a decline in State and Federal funding that exceeded 10% for FY12 and was forecast to stabilize at that lower level for FY13 and beyond. The State's new funding formula effective for FY14 resulted in funding reductions due to reduced in-district student headcount and from increases in "carve-out" payments to additional new voucher programs and increased funding to community schools. Further, the new State funding formula puts the district at risk ultimately losing more than \$2,400,000 per year starting in FY16, as the State has deemed those funds as "transitional." Additionally, beginning in FY12 funding was periodically adjusted for headcount changes as measured during the fiscal year. Under the new formula the funding adjustments became a series of monthly ongoing adjustments adding complexity to the District's financial planning. We estimated flat funding based on the FY15 State foundation estimates and the most recent State budget has frozen the state foundation payments to the District for FY16 and FY17 at FY15 levels.

In May 2007 the community voted down a \$24.6 million bond issue to build a new high school. With the many changes occurring with the Ohio Schools Facilities Commission and the District's State share dropping to 37%, the District was unable to place a bond issue on the ballot. A building project is still a high priority with the Board of Education, and the Board has placed a request for a 5.7 mill levy on the November 2015 ballot (including the required 0.5 mill PI maintenance levy). The project would build a new joined Middle School and High School with a State funding share of 19%.

The District's system of budgeting and internal controls is well regarded, winning the Ohio Auditor of State Award for FY12 and FY13. All of the District's financial abilities will be needed to meet the financial challenges of the future.

**Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Ms. Keri Angney, Treasurer, Firelands Local School District, 112 North Lake St. South Amherst, OH 44001-2824.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

STATEMENT OF NET POSITION  
JUNE 30, 2015

|   | <b>Governmental<br/>Activities</b> |
|---|------------------------------------|
| <b>Assets:</b>  |                                    |
| Equity in pooled cash and investments. . . . .            | \$ 7,105,811                       |
| Receivables:  |                                    |
| Property taxes . . . . .                                  | 8,770,526                          |
| Accounts . . . . .  | 15,937                             |
| Accrued interest . . . . .                                | 2,037                              |
| Intergovernmental . . . . .                               | 50,066                             |
| Prepayments . . . . .                                     | 21,483                             |
| Inventory held for resale. . . . .                        | 8,545                              |
| Capital assets:   |                                    |
| Nondepreciable capital assets . . . . .                   | 851,565                            |
| Depreciable capital assets, net. . . . .                  | 4,384,778                          |
| Capital assets, net . . . . .                             | 5,236,343                          |
| Total assets. . . . .                                     | 21,210,748                         |
| <b>Deferred outflows of resources:</b>                    |                                    |
| Pension - STRS . . . . .                                  | 1,249,340                          |
| Pension - SERS . . . . .                                  | 365,235                            |
| Total deferred outflows of resources . . . . .            | 1,614,575                          |
| <b>Liabilities:</b>                                       |                                    |
| Accounts payable. . . . .                                 | 76,051                             |
| Accrued wages and benefits payable . . . . .              | 1,479,730                          |
| Intergovernmental payable . . . . .                       | 65,172                             |
| Pension and postemployment<br>obligation payable. . . . . | 318,801                            |
| Accrued interest payable . . . . .                        | 3,008                              |
| Unearned revenue . . . . .                                | 3,924                              |
| Long-term liabilities:                                    |                                    |
| Due within one year. . . . .                              | 467,724                            |
| Due in more than one year:                                |                                    |
| Net pension liability (See Note 13) . . . . .             | 21,345,156                         |
| Other amounts due in more than one year . . . . .         | 1,320,933                          |
| Total liabilities . . . . .                               | 25,080,499                         |
| <b>Deferred inflows of resources:</b>                     |                                    |
| Property taxes levied for the next fiscal year. . . . .   | 7,415,560                          |
| Pension - STRS. . . . .                                   | 3,218,279                          |
| Pension - SERS. . . . .                                   | 641,000                            |
| Total deferred inflows of resources . . . . .             | 11,274,839                         |
| <b>Net position:</b>                                      |                                    |
| Net investment in capital assets . . . . .                | 4,163,779                          |
| Restricted for:   |                                    |
| Federally funded programs . . . . .                       | 1,044                              |
| Student activities . . . . .                              | 10,184                             |
| Other purposes . . . . .                                  | 125,698                            |
| Unrestricted (deficit) . . . . .                          | (17,830,720)                       |
| Total net position. . . . .                               | \$ (13,530,015)                    |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

|  | Expenses             | Program Revenues                  |                                       | Net (Expense)<br>Revenue and<br>Changes in<br>Net Position<br>Governmental<br>Activities |
|--|----------------------|-----------------------------------|---------------------------------------|--|
|  |                      | Charges for<br>Services and Sales | Operating Grants<br>and Contributions |  |
| <b>Governmental activities:</b>  |                      |                                   |                                       |  |
| Instruction:   |                      |                                   |                                       |  |
| Regular . . . . .  | \$ 6,857,008         | \$ 2,092,461                      | \$ 70,868                             | \$ (4,693,679)   |
| Special . . . . .  | 1,983,954            | 13,515                            | 769,962                               | (1,200,477)  |
| Vocational . . . . .   | 255,228              | -                                 | 34,358                                | (220,870)  |
| Other . . . . .  | 1,530,170            | -                                 | -                                     | (1,530,170)  |
| Support services:  |                      |                                   |                                       |  |
| Pupil . . . . .  | 1,085,399            | 66,019                            | 10,725                                | (1,008,655)  |
| Instructional staff . . . . .  | 421,276              | 611                               | 3,716                                 | (416,949)  |
| Board of education . . . . .   | 28,680               | -                                 | -                                     | (28,680)   |
| Administration . . . . .   | 1,467,201            | -                                 | 64,992                                | (1,402,209)  |
| Fiscal . . . . .   | 428,500              | -                                 | -                                     | (428,500)  |
| Operations and maintenance . . . . .                                     | 1,471,546            | 10,608                            | -                                     | (1,460,938)  |
| Pupil transportation . . . . .   | 1,141,409            | 12,050                            | 49,005                                | (1,080,354)  |
| Central . . . . .  | 396,903              | 15,567                            | 5,400                                 | (375,936)  |
| Operation of non-instructional services:                                 |                      |                                   |                                       |  |
| Other non-instructional services . . . . .                               | 126,168              | 42,468                            | -                                     | (83,700)   |
| Food service operations . . . . .  | 572,133              | 311,625                           | 313,672                               | 53,164   |
| Extracurricular activities . . . . .                                     | 559,589              | 169,683                           | -                                     | (389,906)  |
| Interest and fiscal charges . . . . .                                    | 60,500               | -                                 | -                                     | (60,500)   |
| <b>Total governmental activities . . . . .</b>                           | <b>\$ 18,385,664</b> | <b>\$ 2,734,607</b>               | <b>\$ 1,322,698</b>                   | <b>(14,328,359)</b>  |
| <b>General revenues:</b>   |                      |                                   |                                       |  |
| Property taxes levied for:   |                      |                                   |                                       |  |
| General purposes . . . . .   |                      |                                   |                                       | 8,030,114  |
| Capital outlay . . . . .   |                      |                                   |                                       | 358,731  |
| Grants and entitlements not restricted<br>to specific programs . . . . . |                      |                                   |                                       | 8,078,101  |
| Investment earnings . . . . .  |                      |                                   |                                       | 18,994   |
| Increase in fair value of investments                                    |                      |                                   |                                       | 805  |
| Miscellaneous . . . . .  |                      |                                   |                                       | 36,726   |
| <b>Total general revenues . . . . .</b>                                  |                      |                                   |                                       | <b>16,523,471</b>  |
| Change in net position . . . . .   |                      |                                   |                                       | 2,195,112  |
| <b>Net position at beginning of year (restated).</b>                     |                      |                                   |                                       | <b>(15,725,127)</b>  |
| <b>Net position at end of year . . . . .</b>                             |                      |                                   |                                       | <b>\$ (13,530,015)</b>   |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2015

|  | <u>General</u>       | <u>Nonmajor<br/>Governmental<br/>Funds</u> | <u>Total<br/>Governmental<br/>Funds</u> |
|--|----------------------|--|---|
| <b>Assets:</b>   |                      |  |   |
| Equity in pooled cash and investments . . . . .          | \$ 5,997,030         | \$ 1,108,781                               | \$ 7,105,811                            |
| Receivables:   |                      |  |   |
| Property taxes . . . . .                                 | 8,394,482            | 376,044                                    | 8,770,526                               |
| Accounts . . . . .                                       | 15,937               | -  | 15,937                                  |
| Accrued interest . . . . .                               | 2,037                | -  | 2,037                                   |
| Intergovernmental . . . . .                              | 28,478               | 21,588                                     | 50,066                                  |
| Prepayments . . . . .                                    | 21,483               | -  | 21,483                                  |
| Inventory held for resale . . . . .                      | -                    | 8,545                                      | 8,545                                   |
| Total assets . . . . .                                   | <u>\$ 14,459,447</u> | <u>\$ 1,514,958</u>                        | <u>\$ 15,974,405</u>                    |
| <b>Liabilities:</b>                                      |                      |  |   |
| Accounts payable . . . . .                               | \$ 67,841            | \$ 8,210                                   | \$ 76,051                               |
| Accrued wages and benefits payable . . . . .             | 1,407,912            | 71,818                                     | 1,479,730                               |
| Compensated absences payable . . . . .                   | 228,725              | 3,474                                      | 232,199                                 |
| Intergovernmental payable . . . . .                      | 62,623               | 2,549                                      | 65,172                                  |
| Pension and postemployment obligation payable . . . . .  | 297,053              | 21,748                                     | 318,801                                 |
| Unearned revenue . . . . .                               | 3,924                | -  | 3,924                                   |
| Total liabilities . . . . .                              | <u>2,068,078</u>     | <u>107,799</u>                             | <u>2,175,877</u>                        |
| <b>Deferred inflows of resources:</b>                    |                      |  |   |
| Property taxes levied for the next fiscal year . . . . . | 7,099,478            | 316,082                                    | 7,415,560                               |
| Delinquent property tax revenue not available . . . . .  | 399,836              | 18,415                                     | 418,251                                 |
| Intergovernmental revenue not available . . . . .        | 17,333               | -  | 17,333                                  |
| Accrued interest not available . . . . .                 | 522                  | -  | 522                                     |
| Rental income not available . . . . .                    | 2,792                | -  | 2,792                                   |
| Total deferred inflows of resources . . . . .            | <u>7,519,961</u>     | <u>334,497</u>                             | <u>7,854,458</u>                        |
| <b>Fund balances:</b>                                    |                      |  |   |
| Nonspendable:  |                      |  |   |
| Materials and supplies inventory . . . . .               | -                    | 8,545                                      | 8,545                                   |
| Prepays . . . . .  | 21,483               | -  | 21,483                                  |
| Restricted:  |                      |  |   |
| Food service operations . . . . .                        | -                    | 123,977                                    | 123,977                                 |
| Targeted academic assistance . . . . .                   | -                    | 1,044                                      | 1,044                                   |
| Extracurricular . . . . .                                | -                    | 10,184                                     | 10,184                                  |
| Committed:   |                      |  |   |
| Capital improvements . . . . .                           | -                    | 865,297                                    | 865,297                                 |
| Student and staff support . . . . .                      | 169,046              | -  | 169,046                                 |
| Termination benefits . . . . .                           | 122,941              | -  | 122,941                                 |
| Other purposes . . . . .                                 | -                    | 49,671                                     | 49,671                                  |
| Latchkey program . . . . .                               | -                    | 31,688                                     | 31,688                                  |
| Assigned:  |                      |  |   |
| Student and staff support . . . . .                      | 119,104              | -  | 119,104                                 |
| Extracurricular activities . . . . .                     | 54                   | -  | 54                                      |
| Other purposes . . . . .                                 | 1,087                | -  | 1,087                                   |
| Unassigned (deficit) . . . . .                           | 4,437,693            | (17,744)                                   | 4,419,949                               |
| Total fund balances . . . . .                            | <u>4,871,408</u>     | <u>1,072,662</u>                           | <u>5,944,070</u>                        |
| Total liabilities, deferred inflows and fund balances    | <u>\$ 14,459,447</u> | <u>\$ 1,514,958</u>                        | <u>\$ 15,974,405</u>                    |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO  
NET POSITION OF GOVERNMENTAL ACTIVITIES  
JUNE 30, 2015

|   |    |              |              |
|---|----|--------------|--------------|
| <b>Total governmental fund balances</b>   |    | \$           | 5,944,070    |
| <i>Amounts reported for governmental activities on the statement of net position are different because:</i>   |    |              |              |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.   |    |              | 5,236,343    |
| Other long-term assets are not available to pay for current-period expenditures and therefore are deferred inflows in the funds.                                  |    |              |              |
| Property taxes receivable   | \$ | 418,251      |              |
| Accounts receivable   |    | 2,792        |              |
| Accrued interest receivable   |    | 522          |              |
| Intergovernmental receivable  |    | 17,333       |              |
| Total   |    | 438,898      | 438,898      |
| On the statement of net position interest is accrued on outstanding bonds, whereas in governmental funds, interest is reported when due.                          |    |              | (3,008)      |
| The net pension liability is not due and payable in the current period; therefore, liability and related deferred inflows are not reported in governmental funds. |    |              |              |
| Deferred outflows - pension   |    | 1,614,575    |              |
| Deferred inflows - pension  |    | (3,859,279)  |              |
| Net pension liability   |    | (21,345,156) |              |
| Total   |    | (23,589,860) | (23,589,860) |
| Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.                        |    |              |              |
| General obligation bonds  |    | (730,000)    |              |
| Capital lease obligations   |    | (342,564)    |              |
| Compensated absences  |    | (483,894)    |              |
| Total   |    | (1,556,458)  | (1,556,458)  |
| <b>Net position of governmental activities</b>  |    | \$           | (13,530,015) |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

|   | <u>General</u>             | <u>Nonmajor<br/>Governmental<br/>Funds</u> | <u>Total<br/>Governmental<br/>Funds</u> |
|---|----------------------------|--|---|
| <b>Revenues:</b>                                    |                            |  |   |
| From local sources:                                 |                            |  |   |
| Property taxes . . . . .                            | \$ 7,966,640               | \$ 355,880                                 | \$ 8,322,520                            |
| Tuition . . . . .                                   | 1,872,827                  | -  | 1,872,827                               |
| Transportation fees . . . . .                       | 12,050                     | -  | 12,050                                  |
| Earnings on investments . . . . .                   | 19,256                     | -  | 19,256                                  |
| Charges for services . . . . .                      | -                          | 311,625                                    | 311,625                                 |
| Extracurricular . . . . .                           | 154,965                    | 91,915                                     | 246,880                                 |
| Classroom materials and fees . . . . .              | 80,092                     | -  | 80,092                                  |
| Rental income . . . . .                             | 10,608                     | -  | 10,608                                  |
| Contributions and donations . . . . .               | 1,721                      | 1,000                                      | 2,721                                   |
| Contract services . . . . .                         | 95,698                     | -  | 95,698                                  |
| Other local revenues . . . . .                      | 96,748                     | 62,642                                     | 159,390                                 |
| Intergovernmental - state . . . . .                 | 8,381,650                  | 79,575                                     | 8,461,225                               |
| Intergovernmental - federal . . . . .               | 53,330                     | 848,353                                    | 901,683                                 |
| Increase in fair value of investments . . . . .     | 805                        | -  | 805                                     |
| Total revenues . . . . .                            | <u>18,746,390</u>          | <u>1,750,990</u>                           | <u>20,497,380</u>                       |
| <b>Expenditures:</b>                                |                            |  |   |
| Current:  |                            |  |   |
| Instruction:  |                            |  |   |
| Regular . . . . .                                   | 7,020,296                  | 57,268                                     | 7,077,564                               |
| Special . . . . .                                   | 1,645,399                  | 419,629                                    | 2,065,028                               |
| Vocational . . . . .                                | 269,045                    | -  | 269,045                                 |
| Other . . . . .                                     | 1,533,607                  | -  | 1,533,607                               |
| Support services:                                   |                            |  |   |
| Pupil . . . . .                                     | 1,132,884                  | 10,847                                     | 1,143,731                               |
| Instructional staff . . . . .                       | 453,737                    | 3,750                                      | 457,487                                 |
| Board of education . . . . .                        | 29,345                     | -  | 29,345                                  |
| Administration . . . . .                            | 1,495,307                  | 66,351                                     | 1,561,658                               |
| Fiscal . . . . .                                    | 432,345                    | 7,015                                      | 439,360                                 |
| Operations and maintenance . . . . .                | 1,234,983                  | 48,446                                     | 1,283,429                               |
| Pupil transportation . . . . .                      | 1,221,879                  | -  | 1,221,879                               |
| Central . . . . .                                   | 332,461                    | 5,400                                      | 337,861                                 |
| Operation of non-instructional services:            |                            |  |   |
| Other operation of non-instructional . . . . .      | 89,594                     | 36,655                                     | 126,249                                 |
| Food service operations . . . . .                   | -                          | 588,824                                    | 588,824                                 |
| Extracurricular activities . . . . .                | 474,274                    | 95,655                                     | 569,929                                 |
| Facilities acquisition and construction . . . . .   | -                          | 221,362                                    | 221,362                                 |
| Debt service:                                       |                            |  |   |
| Principal retirement . . . . .                      | 70,000                     | 75,480                                     | 145,480                                 |
| Interest and fiscal charges . . . . .               | 41,600                     | 19,188                                     | 60,788                                  |
| Total expenditures . . . . .                        | <u>17,476,756</u>          | <u>1,655,870</u>                           | <u>19,132,626</u>                       |
| Excess of revenues over expenditures . . . . .      | <u>1,269,634</u>           | <u>95,120</u>                              | <u>1,364,754</u>                        |
| <b>Other financing sources (uses):</b>              |                            |  |   |
| Transfers in . . . . .                              | -                          | 10,000                                     | 10,000                                  |
| Transfers (out) . . . . .                           | (10,000)                   | -  | (10,000)                                |
| Total other financing sources (uses) . . . . .      | <u>(10,000)</u>            | <u>10,000</u>                              | <u>-</u>                                |
| Net change in fund balances . . . . .               | 1,259,634                  | 105,120                                    | 1,364,754                               |
| <b>Fund balances at beginning of year . . . . .</b> | <b>3,611,774</b>           | <b>966,259</b>                             | <b>4,578,033</b>                        |
| <b>Increase in reserve for inventory . . . . .</b>  | <b>-</b>                   | <b>1,283</b>                               | <b>1,283</b>                            |
| <b>Fund balances at end of year . . . . .</b>       | <b><u>\$ 4,871,408</u></b> | <b><u>\$ 1,072,662</u></b>                 | <b><u>\$ 5,944,070</u></b>              |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

|  |            |                  |
|--|------------|------------------|
| <b>Net change in fund balances - total governmental funds</b>  | \$         | 1,364,754        |
| <i>Amounts reported for governmental activities in the statement of activities are different because:</i>  |            |                  |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.             |            |                  |
| Capital asset additions  | \$ 312,663 |                  |
| Current year depreciation  | (447,959)  |                  |
| Total  |            | (135,296)        |
| Governmental funds report expenditures for inventory when purchased. However, in the statement of activities, they are reported as an expense when consumed.   |            |                  |
|  |            | 1,283            |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.   |            |                  |
| Property taxes   | 66,325     |                  |
| Earnings on investments  | (262)      |                  |
| Intergovernmental  | 17,333     |                  |
| Total  |            | 83,396           |
| Repayment of bond and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.                                     |            |                  |
|  |            | 145,480          |
| Contractually required pension contributions are reported as expenditures in governmental funds; however, the statement of activities reports these amounts as deferred outflows.                                |            |                  |
|  |            | 1,413,489        |
| Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities.   |            |                  |
|  |            | (905,263)        |
| In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.   |            |                  |
|  |            | 288              |
| Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. |            |                  |
|  |            | 226,981          |
| <b>Change in net position of governmental activities</b>   | <b>\$</b>  | <b>2,195,112</b> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
GENERAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

|   | <u>Budgeted Amounts</u> |                     |                     | <b>Variance with<br/>Final Budget<br/>Positive<br/>(Negative)</b> |
|---|-------------------------|---------------------|---------------------|---|
|   | <u>Original</u>         | <u>Final</u>        | <u>Actual</u>       |   |
| <b>Revenues:</b>  |                         |                     |                     |   |
| From local sources:                                     |                         |                     |                     |   |
| Property taxes . . . . .                                | \$ 7,941,010            | \$ 7,964,098        | \$ 7,964,098        | \$ -  |
| Tuition . . . . .                                       | 1,699,503               | 1,872,827           | 1,872,827           | -   |
| Transportation fees . . . . .                           | 8,750                   | 4,107               | 4,107               | -   |
| Earnings on investments . . . . .                       | 12,002                  | 17,269              | 17,748              | 479   |
| Extracurricular . . . . .                               | 75,008                  | 77,768              | 77,768              | -   |
| Classroom materials and fees . . . . .                  | 39,755                  | 48,220              | 48,334              | 114   |
| Rental income . . . . .                                 | 8,501                   | 10,608              | 10,608              | -   |
| Contributions and donations . . . . .                   | 250                     | 223                 | 223                 | -   |
| Contract services . . . . .                             | 10                      | 90,698              | 90,698              | -   |
| Other local revenues . . . . .                          | 41,870                  | 34,176              | 34,176              | -   |
| Intergovernmental - state . . . . .                     | 8,283,169               | 8,469,517           | 8,469,517           | -   |
| Intergovernmental - federal . . . . .                   | 12,002                  | 15,090              | 15,090              | -   |
| <b>Total revenues . . . . .</b>                         | <b>18,121,830</b>       | <b>18,604,601</b>   | <b>18,605,194</b>   | <b>593</b>  |
| <b>Expenditures:</b>                                    |                         |                     |                     |   |
| Current:  |                         |                     |                     |   |
| Instruction:  |                         |                     |                     |   |
| Regular . . . . .                                       | 7,047,120               | 6,868,947           | 6,814,403           | 54,544  |
| Special . . . . .                                       | 1,699,006               | 1,691,093           | 1,638,415           | 52,678  |
| Vocational . . . . .                                    | 266,402                 | 274,782             | 262,619             | 12,163  |
| Other . . . . .   | 1,502,607               | 1,530,357           | 1,527,542           | 2,815   |
| Support services:                                       |                         |                     |                     |   |
| Pupil . . . . .   | 1,103,862               | 1,090,877           | 1,044,691           | 46,186  |
| Instructional staff . . . . .                           | 454,134                 | 467,198             | 452,635             | 14,563  |
| Board of education . . . . .                            | 29,047                  | 29,397              | 29,397              | -   |
| Administration . . . . .                                | 1,500,517               | 1,489,551           | 1,452,645           | 36,906  |
| Fiscal . . . . .  | 522,823                 | 447,638             | 437,133             | 10,505  |
| Operations and maintenance . . . . .                    | 1,238,181               | 1,337,981           | 1,310,319           | 27,662  |
| Pupil transportation . . . . .                          | 1,390,565               | 1,447,678           | 1,431,233           | 16,445  |
| Central . . . . .                                       | 249,418                 | 249,189             | 247,647             | 1,542   |
| Other operation of non-instructional services . . . . . | (1,064)                 | 92,593              | 89,796              | 2,797   |
| Extracurricular activities . . . . .                    | 435,264                 | 495,327             | 475,676             | 19,651  |
| Facilities acquisition and construction . . . . .       | 185,104                 | 10,000              | -                   | 10,000  |
| Debt service:   |                         |                     |                     |   |
| Principal . . . . .                                     | 69,171                  | 70,000              | 70,000              | -   |
| Interest and fiscal charges . . . . .                   | 4,714                   | 4,891               | 4,891               | -   |
| <b>Total expenditures . . . . .</b>                     | <b>17,696,871</b>       | <b>17,597,499</b>   | <b>17,289,042</b>   | <b>308,457</b>  |
| Excess of revenues over expenditures . . . . .          | 424,959                 | 1,007,102           | 1,316,152           | 309,050   |
| <b>Other financing sources (uses):</b>                  |                         |                     |                     |   |
| Refund of prior year's expenditures . . . . .           | -                       | 35,722              | 35,722              | -   |
| Transfers (out) . . . . .                               | (34,000)                | (34,000)            | (22,000)            | 12,000  |
| Sale of capital assets . . . . .                        | -                       | 20                  | 20                  | -   |
| <b>Total other financing sources (uses) . . . . .</b>   | <b>(34,000)</b>         | <b>1,742</b>        | <b>13,742</b>       | <b>12,000</b>   |
| Net change in fund balance . . . . .                    | 390,959                 | 1,008,844           | 1,329,894           | 321,050   |
| <b>Fund balance at beginning of year . . . . .</b>      | <b>3,926,500</b>        | <b>3,926,500</b>    | <b>3,926,500</b>    | <b>-</b>  |
| <b>Prior year encumbrances appropriated . . . . .</b>   | <b>298,173</b>          | <b>298,173</b>      | <b>298,173</b>      | <b>-</b>  |
| <b>Fund balance at end of year . . . . .</b>            | <b>\$ 4,615,632</b>     | <b>\$ 5,233,517</b> | <b>\$ 5,554,567</b> | <b>\$ 321,050</b>   |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES  
FIDUCIARY FUNDS  
JUNE 30, 2015

|  | <u>Agency</u>    |
|--|------------------|
| <b>Assets:</b>                                     |                  |
| Equity in pooled cash<br>and investments . . . . . | \$ 50,124        |
| Total assets. . . . .                              | <u>\$ 50,124</u> |
| <b>Liabilities:</b>                                |                  |
| Due to students. . . . .                           | \$ 50,124        |
| Total liabilities . . . . .                        | <u>\$ 50,124</u> |

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

**NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT**

The Firelands Local School District, Lorain County, Ohio (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the Constitution and laws of the State of Ohio. The District operates under an elected Board of Education, consisting of five members and is responsible for the provision of public education to residents of the District.

The District is staffed by 89 non-certified and 117 certified personnel that provide services to approximately 1,735 students and other community members.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements (BFS) of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

**A. Reporting Entity**

The reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The following organizations are described due to their relationship to the District:

*JOINTLY GOVERNED ORGANIZATIONS*

Lorain County Joint Vocational School District (JVS)

The Lorain County Joint Vocational School District (JVS) is a distinct subdivision of the State of Ohio operated under the direction of a Board, consisting of one representative from each participating school district's elected Board, which possesses its own budgeting and taxing authority. Accordingly, the JVS is not part of the District and its operations are not included as part of the reporting entity. Financial information can be obtained by contacting the Treasurer at the Lorain County Joint Vocational School District, 15181 State Route 58, Oberlin, Ohio, 44074.

Meta Solutions

The District is a participant in Meta Solutions which is a computer consortium that was the result of a merger between Tri-Rivers Educational Computer Association (TRECA) and the Metropolitan Educational Council (MEC). Meta Solutions develops, implements and supports the technology and instructional needs of schools in a cost-effective manner. Meta Solutions provides instructional, core, technology and purchasing services for its member districts. The Board of Directors consists of the Superintendents from eight of the member districts. During fiscal year 2015, the District paid Meta Solutions \$20,931 for services. Financial information can be obtained from Scott Armstrong, who serves as Chief Financial Officer, 100 Executive Drive, Marion, Ohio 43302.

Lake Erie Regional Council (LERC)

The Lake Erie Regional Council (LERC) is a jointly governed organization comprised of fourteen school districts. The jointly governed organization was formed for the purpose of promoting cooperative agreements and activities among its members in dealing with problems of mutual concern such as media center, gas consumption, driver education, food service, and insurance. Each member provides operating resources to the LERC on a per-pupil or actual usage charge. The LERC Assembly consists of a Superintendent or designated representative from each participating school district and the fiscal agent. The LERC is governed by a Board of Directors chosen from the general membership. The degree of control exercised by any participating school district is limited to its representation on the Board of Directors. Financial information can be obtained by contacting the Treasurer at the Educational Service Center of Lorain County, who serves at fiscal agent, at 1885 Lake Avenue, Elyria, Ohio, 44035.

*PUBLIC ENTITY RISK POOL*

Workers' Compensation Group Rating Program

The District participates in a Workers' Compensation Group Rating Program (GRP) administered by Sheakley Uniservice, Inc. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The District pays a fee to the GRP to cover the costs of administering the program.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**B. Fund Accounting**

The District uses funds to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain District activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category is divided into separate fund types. The District has no proprietary funds.

*GOVERNMENTAL FUNDS*

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as fund balance. The following is the District's major governmental fund:

General fund -The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets and (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

*FIDUCIARY FUNDS*

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: private-purpose trust funds, agency funds, pension trust funds and investment trust funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District has no trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency funds account for Ohio High School Athletic Association (OHSAA) events and student activities.

**C. Basis of Presentation and Measurement Focus**

Government-wide Financial Statements - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the District are included on the statement of net position.

*Fund Financial Statements* - Fund financial statements report detailed information about the District. The focus of governmental financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Agency funds do not report a measurement focus as they do not report operations.

**D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting on the fund financial statements. Fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and deferred outflows of resources, and in the presentation of expenses versus expenditures.

*Revenues - Exchange and Nonexchange Transactions* - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

Deferred Outflows of Resources and Deferred Inflows of Resources - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, deferred outflows of resources have been reported for the following two items related the District's net pension liability: (1) the difference between expected and actual experience of the pension systems, and (2) the District's contributions to the pension systems subsequent to the measurement date. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2015, but which were levied to finance fiscal year 2016 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the District unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

The District also reports a deferred inflow of resources for the net difference between projected and actual earnings on pension plan investments related to the District's net pension

Unearned Revenue - Revenues received during fiscal year 2015 resulting from exchange transactions for which the District has yet to provide the requisite services as of June 30, 2015 have been recorded as unearned revenue on both the government-wide and fund financial statements.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities received during the year is reported in the operating statement as an expense with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**E. Budgets**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The primary level of budgetary control is at the fund level for all funds. Any budgetary modifications at these levels may only be made by resolution of the Board of Education.

Tax Budget:

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The purpose of this budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the Board-adopted budget is filed with the Lorain County Budget Commission for rate determination.

Estimated Resources:

By April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources, which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflect the amounts in the original and final amended certificates of estimated resources issued during the fiscal year.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Appropriations:

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriations resolution is enacted by the Board of Education. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenditures of the District. The appropriations resolution must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals at any level of control. Any revisions that alter the fund level must be approved by the Board of Education.

The appropriations resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budget amounts reflect the first appropriations for that fund that covered the entire fiscal year, including amounts automatically carried over from prior year. The amounts reported as the original and final budgeted amounts represent the original and final appropriation amounts passed by the Board of Education during the year.

**F. Cash and Investments**

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

During fiscal year 2015, investments were limited to negotiable certificates of deposit, federal agency securities, and investments in the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices.

The District has invested funds in STAR Ohio during fiscal year 2015. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2015.

Under existing Ohio statute, interest earnings are assigned to the general fund unless the Board of Education has, by resolution, specified funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2015 amounted to \$19,256, which includes \$3,353 assigned from other District funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at fiscal year-end is provided in Note 4.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**G. Inventory**

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed/expended when used. Inventories are accounted for using the purchase method on the fund financial statements and using the consumption method on the government-wide statements.

On the fund financial statements, reported materials and supplies inventory is equally offset by nonspendable fund balance in the governmental funds, which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

**H. Capital Assets**

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deductions during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

| <u>Description</u>         | <u>Governmental<br/>Activities<br/>Estimated Lives</u> |
|----------------------------|--|
| Land improvements          | 10 years   |
| Buildings and improvements | 10 - 50 years  |
| Furniture and equipment    | 5 - 10 years   |
| Vehicles                   | 10 years   |

**I. Compensated Absences**

Compensated absences of the District consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

In accordance with the provisions of GASB Statement No. 16, “Accounting for Compensated Absences”, a liability for vacation leave is accrued if a) the employees’ rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees age fifty or greater with at least ten years of service and all employees with at least twenty years of service regardless of their age and with at least three years of service with the District were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation leave and sick leave payments has been calculated using pay rates in effect at June 30, 2015 and reduced to the maximum payment allowed by labor contract and/or statute, plus any additional salary related payments.

The entire compensated absences liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account “compensated absences payable”. The noncurrent portion of the liability is not reported.

**J. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds payable and capital lease obligations are recognized as a liability in the fund financial statements when due.

**K. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

Restricted - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

*Committed* - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

*Unassigned* - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**L. Net Position**

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing or liabilities used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes represents amounts restricted for food service operations.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**M. Prepayments**

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepayments in both government-wide and fund financial statements. These items are reported as assets on the statement of net position/balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expense/expenditure is reported in the year in which services are consumed. At fiscal year end, because prepayments are not available to finance future governmental fund expenditures, the fund balance is considered nonspendable in an amount equal to the carrying value of the asset on the fund financial statements.

**N. Estimates**

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

**O. Restricted Assets**

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. The District has no restricted assets as of June 30, 2015.

**P. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenses/expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenses/expenditures to the funds that initially paid for them are not presented on the financial statements.

**Q. Interfund Balances**

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "due to/from other funds". These amounts are eliminated in the governmental activities column of the statement of net position.

**R. Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**S. Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2015.

**NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

**A. Change in Accounting Principles/Restatement of Net Position**

For fiscal year 2015, the District has implemented GASB Statement No. 68, "Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27", GASB Statement No. 69 "Government Combinations and Disposals of Government Operations", and GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date - an Amendment of GASB Statement No. 68".

GASB Statement No. 69 establishes accounting and financial reporting standards related to government combinations and disposals of government operations. The Statement improves the decision usefulness of financial reporting by requiring that disclosures be made by governments about combination arrangements in which they engage and for disposals of government operations. The implementation of GASB Statement No. 69 did not have an effect on the financial statements of the District.

GASB Statement No. 68 improves the accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. The implementation of GASB Statement No. 68 affected the District's pension plan disclosures, as presented in Note 13 to the financial statements, and added required supplementary information which is presented on pages 64 - 70.

GASB Statement No. 71 improves the accounting and financial reporting by addressing an issue in GASB Statement No. 68, concerning transition provisions related to certain pension contributions made to defined benefit pension plans prior to implementation of that Statement by employers and nonemployer contributing entities.

A net position restatement is required in order to implement GASB Statement No 68 and 71. The governmental activities at July 1, 2014 have been restated as follows:

|  | Governmental<br>Activities |
|--|----------------------------|
| Net position as previously reported                            | \$ 8,372,959               |
| Deferred outflows - payments<br>subsequent to measurement date | 1,264,225                  |
| Net pension liability  | (25,362,311)               |
| Restated net position at July 1, 2014                          | \$ (15,725,127)            |

**FIRELANDS LOCAL SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

**NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)**

Other than employer contributions subsequent to the measurement date, the District made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available. The restatement had no effect on fund balances.

**B. Deficit Fund Balances**

Fund balances at June 30, 2015 included the following individual fund deficits:

| <u>Nonmajor funds</u>            | <u>Deficit</u> |
|----------------------------------|----------------|
| Vocational education enhancement | \$ 8           |
| IDEA Part-B                      | 7,123          |
| Improving teacher quality        | 10,613         |

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. These deficit fund balances resulted from adjustments for accrued liabilities.

**NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**A. Deposits with Financial Institutions**

At June 30, 2015, the carrying amount of all District deposits was \$2,886,381. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2015, \$2,859,216 of the District's bank balance of \$3,109,216 was exposed to custodial risk as discussed below, while \$250,000 was covered by the FDIC.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

**B. Investments**

As of June 30, 2015, the District had the following investments and maturities:

| <u>Investment type</u> | <u>Fair Value</u>   | <u>Investment Maturities</u> |                   |                    |                    |                     |
|------------------------|---------------------|------------------------------|-------------------|--------------------|--------------------|---------------------|
|                        |                     | 6 months or<br>less          | 7 to 12<br>months | 13 to 18<br>months | 19 to 24<br>months | 24 to 60<br>months  |
| Negotiable CD's        | \$ 1,146,738        | \$ 100,142                   | \$ 249,222        | \$ -               | \$ -               | \$ 797,374          |
| FHLB                   | 674,791             | -                            | -                 | 674,791            | -                  | -                   |
| FFCB                   | 1,147,144           | -                            | 399,844           | -                  | -                  | 747,300             |
| FNMA                   | 800,085             | -                            | -                 | -                  | -                  | 800,085             |
| FHLM                   | 500,795             | -                            | -                 | -                  | -                  | 500,795             |
| STAR Ohio              | 1                   | 1                            | -                 | -                  | -                  | -                   |
| Total                  | <u>\$ 4,269,554</u> | <u>\$ 100,143</u>            | <u>\$ 649,066</u> | <u>\$ 674,791</u>  | <u>\$ -</u>        | <u>\$ 2,845,554</u> |

The weighted average maturity of investments is 2.62 years.

*Interest Rate Risk:* Interest rate risk arises as potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* The District's investments in federal agency securities were rated Aaa and AA+ by Moody's Investor Services and Standard & Poor's, respectively. Standard & Poor's has assigned STAR Ohio an AAAM money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The negotiable certificates of deposit are not rated. The District has no investment policy dealing with investment credit risk beyond the requirements in State statutes.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The federal agency securities and negotiable certificates of deposit are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the District's name. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

*Concentration of Credit Risk:* The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2015:

| <u>Investment type</u> | <u>Fair Value</u>   | <u>% to Total</u> |
|------------------------|---------------------|-------------------|
| Negotiable CD's        | \$ 1,146,738        | 26.86             |
| FHLB                   | 674,791             | 15.80             |
| FFCB                   | 1,147,144           | 26.87             |
| FHLM                   | 500,795             | 11.73             |
| FNMA                   | 800,085             | 18.74             |
| STAR Ohio              | <u>1</u>            | <u>-</u>          |
| Total                  | <u>\$ 4,269,554</u> | <u>100.00</u>     |

**C. Reconciliation of Cash and Investments to the Statement of Net Position**

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2015:

|   |                     |
|---|---------------------|
| <u>Cash and investments per note</u>                          |                     |
| Carrying amount of deposits                                   | \$ 2,886,381        |
| Investments   | <u>4,269,554</u>    |
| Total   | <u>\$ 7,155,935</u> |
| <br><u>Cash and investments per statement of net position</u> |                     |
| Governmental activities                                       | \$ 7,105,811        |
| Agency fund   | <u>50,124</u>       |
| Total   | <u>\$ 7,155,935</u> |

**NOTE 5 - INTERFUND TRANSACTIONS**

Interfund transfers for the year ended June 30, 2015 consisted of the following, as reported on the fund financial statements:

| <u>Transfer to nonmajor governmental fund from:</u> | <u>Amount</u>    |
|---|------------------|
| General fund  | <u>\$ 10,000</u> |

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Interfund transfers between governmental funds are eliminated on the government-wide financial statements; therefore, no transfers are reported in the statement of activities.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

**NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property. Real property tax revenues received in calendar year 2015 represent the collection of calendar year 2014 taxes. Real property taxes received in calendar year 2015 were levied after April 1, 2014, on the assessed values as of January 1, 2014, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2015 represent the collection of calendar year 2014 taxes. Public utility real and personal property taxes received in calendar year 2015 became a lien on December 31, 2013, were levied after April 1, 2014, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The District receives property taxes from Lorain and Erie Counties. The County Auditors periodically advance to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2015, are available to finance fiscal year 2015 operations. The amount available as an advance at June 30, 2015 was \$895,168 in the general fund and \$41,547 in the permanent improvement fund (a nonmajor governmental fund). This amount is recorded as revenue. The amount available for advance at June 30, 2014 was \$892,626 in the general fund and \$41,358 in the permanent improvement fund (a nonmajor governmental fund). The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2015 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 6 - PROPERTY TAXES - (Continued)**

The assessed values upon which the fiscal year 2015 taxes were collected are:

|   | 2014 Second<br>Half Collections |                | 2015 First<br>Half Collections |                |
|---|---------------------------------|----------------|--------------------------------|----------------|
|   | <u>Amount</u>                   | <u>Percent</u> | <u>Amount</u>                  | <u>Percent</u> |
| Agricultural/residential<br>and other real estate | \$ 278,379,930                  | 95.31          | \$ 281,373,460                 | 95.22          |
| Public utility personal                           | <u>13,707,630</u>               | <u>4.69</u>    | <u>14,126,420</u>              | <u>4.78</u>    |
| Total   | <u>\$ 292,087,560</u>           | <u>100.00</u>  | <u>\$ 295,499,880</u>          | <u>100.00</u>  |
| Tax rate per \$1,000 of<br>assessed valuation     | \$ 52.42                        |                | \$ 52.48                       |                |

**NOTE 7 - RECEIVABLES**

Receivables at June 30, 2015 consisted of property taxes, accounts (billings for user charged services and student fees), accrued interest, and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. A list of the principal items of receivables reported on the statement of net position follows:

**Governmental activities:**

|                   |                     |
|-------------------|---------------------|
| Property taxes    | \$ 8,770,526        |
| Accounts          | 15,937              |
| Accrued interest  | 2,037               |
| Intergovernmental | <u>50,066</u>       |
| Total receivables | <u>\$ 8,838,566</u> |

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected in the subsequent year.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2015, was as follows:

|   | Balance<br><u>July 1, 2014</u> | <u>Additions</u>    | <u>Deductions</u> | Balance<br><u>June 30, 2015</u> |
|---|--------------------------------|---------------------|-------------------|---------------------------------|
| <b>Governmental activities:</b>               |                                |                     |                   |                                 |
| <i>Capital assets, not being depreciated:</i> |                                |                     |                   |                                 |
| Land  | \$ 851,565                     | \$ -                | \$ -              | \$ 851,565                      |
| Total capital assets, not being depreciated   | <u>851,565</u>                 | <u>-</u>            | <u>-</u>          | <u>851,565</u>                  |
| <i>Capital assets, being depreciated:</i>     |                                |                     |                   |                                 |
| Land improvements                             | 1,680,501                      | -                   | -                 | 1,680,501                       |
| Buildings and improvements                    | 9,726,073                      | -                   | -                 | 9,726,073                       |
| Furniture and equipment                       | 2,255,841                      | 28,532              | -                 | 2,284,373                       |
| Vehicles                                      | <u>1,836,351</u>               | <u>284,131</u>      | <u>-</u>          | <u>2,120,482</u>                |
| Total capital assets, being depreciated       | <u>15,498,766</u>              | <u>312,663</u>      | <u>-</u>          | <u>15,811,429</u>               |
| <i>Less: accumulated depreciation:</i>        |                                |                     |                   |                                 |
| Land improvements                             | (851,332)                      | (58,704)            | -                 | (910,036)                       |
| Buildings and improvements                    | (7,454,342)                    | (99,108)            | -                 | (7,553,450)                     |
| Furniture and equipment                       | (1,513,585)                    | (128,926)           | -                 | (1,642,511)                     |
| Vehicles                                      | <u>(1,159,433)</u>             | <u>(161,221)</u>    | <u>-</u>          | <u>(1,320,654)</u>              |
| Total accumulated depreciation                | <u>(10,978,692)</u>            | <u>(447,959)</u>    | <u>-</u>          | <u>(11,426,651)</u>             |
| Governmental activities capital assets, net   | <u>\$ 5,371,639</u>            | <u>\$ (135,296)</u> | <u>\$ -</u>       | <u>\$ 5,236,343</u>             |

Depreciation expense was charged to governmental activities as follows:

|                            |                   |
|----------------------------|-------------------|
| <b>Instruction:</b>        |                   |
| Regular                    | \$ 78,592         |
| Special                    | 3,754             |
| Vocational                 | 5,957             |
| <b>Support services:</b>   |                   |
| Pupil                      | 2,630             |
| Instructional staff        | 3,218             |
| Administration             | 5,935             |
| Operations and maintenance | 120,850           |
| Pupil transportation       | 152,439           |
| Central                    | 61,563            |
| Extracurricular activities | 10,166            |
| Food service operations    | <u>2,855</u>      |
| Total depreciation expense | <u>\$ 447,959</u> |

**FIRELANDS LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 9 - CAPITALIZED LEASES - LESSEE DISCLOSURE**

In prior fiscal years, the District entered into capitalized leases for copier equipment. These lease agreements meet the criteria of a capital lease as defined by generally accepted accounting principles, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the fund financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statements.

Capital assets consisting of copier equipment have been capitalized in the amount of \$434,225. This amount represents the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation as of June 30, 2015 for this equipment was \$130,268, leaving a current book value of \$303,957. A corresponding liability is recorded in the government-wide financial statements. Principal payments in fiscal year 2015 totaled \$75,480 paid by the permanent improvement fund (a nonmajor governmental fund).

The following is a schedule of the future long-term minimum lease payments required under the capital lease obligations and the present value of the future minimum lease payments as of June 30, 2015:

| <u>Fiscal Year Ending June 30,</u> | <u>Amount</u>     |
|------------------------------------|-------------------|
| 2016                               | \$ 94,668         |
| 2017                               | 94,668            |
| 2018                               | 94,668            |
| 2019                               | <u>94,668</u>     |
| Total minimum lease payments       | 378,672           |
| Less: amount representing interest | <u>(36,108)</u>   |
| Total                              | <u>\$ 342,564</u> |

**NOTE 10 - LONG-TERM OBLIGATIONS**

A. During fiscal year 2015, the following changes occurred in governmental activities long-term obligations. The long-term obligations at July 1, 2014 have been restated as described in Note 3.A.

|  | <u>Restated<br/>Balance<br/>July 1, 2014</u> | <u>Additions</u> | <u>Reductions</u>     | <u>Balance<br/>June 30, 2015</u> | <u>Amounts<br/>Due in<br/>One Year</u> |
|--|--|------------------|-----------------------|----------------------------------|--|
| <b>Governmental activities:</b>                        |  |                  |                       |                                  |  |
| Capital lease obligations                              | \$ 418,044                                   | \$ -             | \$ (75,480)           | \$ 342,564                       | \$ 79,342                              |
| Net pension liability                                  | 25,362,311                                   | -                | (4,017,155)           | 21,345,156                       | -                                      |
| Energy conservation improvement bonds                  | 800,000                                      | -                | (70,000)              | 730,000                          | 70,000                                 |
| Compensated absences                                   | <u>846,904</u>                               | <u>90,006</u>    | <u>(220,817)</u>      | <u>716,093</u>                   | <u>318,382</u>                         |
| Total governmental activities<br>long-term liabilities | <u>\$ 27,427,259</u>                         | <u>\$ 90,006</u> | <u>\$ (4,383,452)</u> | <u>\$ 23,133,813</u>             | <u>\$ 467,724</u>                      |

*Compensated Absences:* Compensated absences are paid primarily from the general fund and the food service fund (a nonmajor governmental fund).

**FIRELANDS LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

*Net Pension Liability* - See Note 13 for detail on the District's net pension liability.

*Energy Conservation Improvement Bonds - Series 2010*: On September 1, 2010, the District issued \$1,060,000 in energy conservation improvement bonds. The proceeds of these bonds were used for building improvements intended to increase the energy efficiency of the District's buildings. These bonds bear an annual interest rate of 5.2% and are scheduled to mature in fiscal year 2025. Payments of principal and interest relating to these bonds are recorded as expenditures in the general fund.

These bonds are considered Qualified School Construction Bonds (QSCBs), which makes them a taxable direct payment special obligation. For the QSCBs, the District receives a direct payment subsidy from the United States Treasury equal to 100% of the lesser of the interest payments on the bonds or the federal tax credits that would otherwise have been available to the holders of the bonds. The District recorded this subsidy from the federal government in the amount of \$36,709 in the general fund. The balance of these bonds at June 30, 2015 in the amount of \$730,000 has been included on the statement of net position.

*Capital Lease Obligations*: The capital lease obligations will be paid from the permanent improvement fund (a nonmajor governmental fund). See Note 9 for details.

- B.** The following is a summary of the District's future annual debt service requirements to maturity for the energy conservation improvement bonds:

| Year Ending<br>June 30, | Energy Conservation Improvement Bonds - Series 2010 |                   |                   |
|-------------------------|---|-------------------|-------------------|
|                         | Principal   | Interest          | Total             |
| 2016                    | \$ 70,000   | \$ 37,960         | \$ 107,960        |
| 2017                    | 70,000  | 34,320            | 104,320           |
| 2018                    | 70,000  | 30,680            | 100,680           |
| 2019                    | 70,000  | 27,040            | 97,040            |
| 2020 - 2024             | 350,000   | 80,600            | 430,600           |
| 2025                    | <u>100,000</u>                                      | <u>5,200</u>      | <u>105,200</u>    |
| Total                   | <u>\$ 730,000</u>                                   | <u>\$ 215,800</u> | <u>\$ 945,800</u> |

**C. Legal Debt Margin**

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The Code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The Code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2015, are a voted debt margin of \$25,864,989 and an unvoted debt margin of \$295,500.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 11 - COMPENSATED ABSENCES**

Employees earn vacation at rates specified under various labor agreements and based on credited service. Teachers and some administrators do not earn vacation time. Administrators, clerical, technical, and maintenance and operations employees with one or more years of service are entitled to vacation ranging from five to twenty days. Employees with less than one year of service earn one vacation day per month worked, not to exceed five days. Unused vacation is not cumulative to the next year.

All employees are entitled to a sick leave credit equal to one and one-quarter days for each month of service (earned on a pro rata basis for less-than-full-time employees). This sick leave will either be absorbed by time off due to illness or injury or, within certain limitations, be paid to the employee upon retirement. The amount paid to an employee upon retirement is limited to one-quarter of the accumulated sick leave to a maximum payout of 75 days for all employees after three years of service with the District.

The District provides a retirement incentive plan for State Teachers Retirement System of Ohio (STRS Ohio). In fiscal year 2015, employees who enrolled in the retirement incentive plan will receive an \$18,000 cash payment payable in January 2016. Only employees with 30 years of STRS Ohio service, but less than 31 years of STRS Ohio service, were eligible for the retirement incentive plan. Three employees took advantage of the retirement incentive plan in fiscal year 2015.

**NOTE 12 - RISK MANAGEMENT**

**A. Comprehensive**

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. During fiscal year 2015, the District contracted with Ohio Casualty Insurance Company through Fitzgibbons, Arnold & Co. for professional liability insurance, fleet insurance, and insurance coverage for property, inland marine and employee theft. Coverages provided and deductibles are as follows:

|   |              |       |
|---|--------------|-------|
| Building and Contents - replacement cost (\$2,500 deductible) | \$40,493,711 | value |
| Inland marine coverage (\$250 deductible)                     | 1,113,775    | value |
| Automobile liability (\$1000 deductible for comprehensive)    | 1,000,000    | limit |
| Uninsured Motorists (no deductible)                           | 1,000,000    | limit |
| Employee theft  | 25,000       | limit |

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in coverage from fiscal year 2014.

**B. Employee Health and Dental**

The District has contracted with the Lake Erie Regional Council of Governments (LERC) to provide employee health and medical benefits since December 1988. LERC is a fully insured consortium. The District provides medical and dental benefits to most employees. The premium and coverages vary with employee depending on marital status.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 12 - RISK MANAGEMENT - (Continued)**

**C. Workers' Compensation Rating Program**

For fiscal year 2015, the District participated in a Workers' Compensation Group Rating Program (GRP). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is tiered into groups based upon past workers' compensation experience. Within each tiered group, a common premium rate is applied to all school districts within that group. Each participant pays its workers' compensation premium to the state based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of their tiered group. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Sheakley Uniservice, Inc. provides administrative, cost control and actuarial services to the GRP.

**NOTE 13 - DEFINED BENEFIT PENSION PLANS**

***Net Pension Liability***

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *pension and postemployment benefits payable* on both the accrual and modified accrual bases of accounting.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

***Plan Description - School Employees Retirement System (SERS)***

Plan Description –District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

|                              | Eligible to<br>Retire on or before<br>August 1, 2017 *                          | Eligible to<br>Retire after<br>August 1, 2017  |
|------------------------------|---|--|
| Full Benefits                | Any age with 30 years of service credit   | Age 67 with 10 years of service credit; or<br>Age 57 with 30 years of service credit |
| Actuarially Reduced Benefits | Age 60 with 5 years of service credit<br>Age 55 with 25 years of service credit | Age 62 with 10 years of service credit; or<br>Age 60 with 25 years of service credit |

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2015, the allocation to pension, death benefits, and Medicare B was 13.18 percent. The remaining 0.82 percent of the 14 percent employer contribution rate was allocated to the Health Care Fund.

The District’s contractually required contribution to SERS was \$331,621 for fiscal year 2015. Of this amount \$31,338 is reported as pension and postemployment benefits payable.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description –District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. With certain exceptions, the basic benefit is increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent is paid on the fifth anniversary of the retirement benefit. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 25 years of service, or 30 years of service regardless of age. Age and service requirements for retirement will increase effective August 1, 2015, and will continue to increase periodically until they reach age 60 with 35 years of service or age 65 with five years of service on August 1, 2026.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are allocated among investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member’s defined contribution account or the defined contribution portion of a member’s Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member’s designated beneficiary is entitled to receive the member’s account balance.

**FIRELANDS LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory maximum employee contribution rate was increased one percent July 1, 2014, and will be increased one percent each year until it reaches 14 percent on July 1, 2016. For the fiscal year ended June 30, 2015, plan members were required to contribute 12 percent of their annual covered salary. The District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2015 contribution rates were equal to the statutory maximum rates.

The District’s contractually required contribution to STRS was \$1,081,868 for fiscal year 2015. Of this amount, \$179,860 is reported as pension and postemployment benefits payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

|  | <u>SERS</u>  | <u>STRS</u>   | <u>Total</u>  |
|--|--------------|---------------|---------------|
| Proportionate share of the net pension liability | \$ 3,949,408 | \$ 17,395,748 | \$ 21,345,156 |
| Proportion of the net pension liability          | 0.07803700%  | 0.07151839%   |               |
| Pension expense                                  | \$ 230,472   | \$ 674,791    | \$ 905,263    |

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

At June 30, 2015, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | <u>SERS</u>       | <u>STRS</u>         | <u>Total</u>        |
|--|-------------------|---------------------|---------------------|
| <b>Deferred outflows of resources</b>  |                   |                     |                     |
| Differences between expected and actual experience                               | \$ 33,614         | \$ 167,472          | \$ 201,086          |
| District contributions subsequent to the measurement date                        | <u>331,621</u>    | <u>1,081,868</u>    | <u>1,413,489</u>    |
| Total deferred outflows of resources   | <u>\$ 365,235</u> | <u>\$ 1,249,340</u> | <u>\$ 1,614,575</u> |
| <b>Deferred inflows of resources</b>   |                   |                     |                     |
| Net difference between projected and actual earnings on pension plan investments | <u>\$ 641,000</u> | <u>\$ 3,218,279</u> | <u>\$ 3,859,279</u> |
| Total deferred inflows of resources  | <u>\$ 641,000</u> | <u>\$ 3,218,279</u> | <u>\$ 3,859,279</u> |

\$1,413,489 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

|                             | <u>SERS</u>         | <u>STRS</u>           | <u>Total</u>          |
|-----------------------------|---------------------|-----------------------|-----------------------|
| Fiscal Year Ending June 30: |                     |                       |                       |
| 2016                        | \$ (151,846)        | \$ (762,702)          | \$ (914,548)          |
| 2017                        | (151,846)           | (762,702)             | (914,548)             |
| 2018                        | (151,846)           | (762,702)             | (914,548)             |
| 2019                        | <u>(151,846)</u>    | <u>(762,702)</u>      | <u>(914,548)</u>      |
| Total                       | <u>\$ (607,384)</u> | <u>\$ (3,050,808)</u> | <u>\$ (3,658,192)</u> |

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2014, are presented below:

|  |  |
|--|--|
| Wage Inflation                               | 3.25 percent   |
| Future Salary Increases, including inflation | 4.00 percent to 22 percent                                   |
| COLA or Ad Hoc COLA                          | 3 percent  |
| Investment Rate of Return                    | 7.75 percent net of investments expense, including inflation |
| Actuarial Cost Method                        | Entry Age Normal   |

For post-retirement mortality, the table used in evaluating allowances to be paid is the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables are used for the period after disability retirement.

The most recent experience study was completed June 30, 2010.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

| <u>Asset Class</u>     | <u>Target<br/>Allocation</u> | <u>Long-Term Expected<br/>Real Rate of Return</u> |
|------------------------|------------------------------|---|
| Cash                   | 1.00 %                       | 0.00 %  |
| US Stocks              | 22.50                        | 5.00  |
| Non-US Stocks          | 22.50                        | 5.50  |
| Fixed Income           | 19.00                        | 1.50  |
| Private Equity         | 10.00                        | 10.00   |
| Real Assets            | 10.00                        | 5.00  |
| Multi-Asset Strategies | <u>15.00</u>                 | 7.50  |
| Total                  | <u><u>100.00 %</u></u>       |   |

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

**Discount Rate** The total pension liability was calculated using the discount rate of 7.75 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.75 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.75 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.75 percent), or one percentage point higher (8.75 percent) than the current rate.

|  | 1% Decrease<br>(6.75%) | Current<br>Discount Rate<br>(7.75%) | 1% Increase<br>(8.75%) |
|--|------------------------|-------------------------------------|------------------------|
| District's proportionate share<br>of the net pension liability | \$ 5,634,632           | \$ 3,949,408                        | \$ 2,531,989           |

**Actuarial Assumptions - STRS**

The total pension liability in the June 30, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

|                                      |  |
|--------------------------------------|--|
| Inflation                            | 2.75 percent   |
| Projected salary increases           | 2.75 percent at age 70 to 12.25 percent at age 20  |
| Investment Rate of Return            | 7.75 percent, net of investment expenses   |
| Cost-of-Living Adjustments<br>(COLA) | 2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA paid on fifth anniversary of retirement date. |

Mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89 and not set back from age 90 and above.

Actuarial assumptions used in the June 30, 2014, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The 10 year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

| Asset Class          | Target<br>Allocation | Long-Term Expected<br>Real Rate of Return |
|----------------------|----------------------|---|
| Domestic Equity      | 31.00 %              | 8.00 %                                    |
| International Equity | 26.00                | 7.85                                      |
| Alternatives         | 14.00                | 8.00                                      |
| Fixed Income         | 18.00                | 3.75                                      |
| Real Estate          | 10.00                | 6.75                                      |
| Liquidity Reserves   | 1.00                 | 3.00                                      |
| Total                | <u>100.00 %</u>      |   |

**Discount Rate** The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2014. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2014. Therefore, the long-term expected rate of return on pension plan investments of 7.75 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2014.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.75 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.75 percent) or one-percentage-point higher (8.75 percent) than the current rate:

|  | 1% Decrease<br>(6.75%) | Current<br>Discount Rate<br>(7.75%) | 1% Increase<br>(8.75%) |
|--|------------------------|-------------------------------------|------------------------|
| District's proportionate share<br>of the net pension liability | \$ 24,903,909          | \$ 17,395,748                       | \$ 11,046,369          |

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 14 - POSTEMPLOYMENT BENEFITS**

**A. School Employees Retirement System**

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 45 purposes, this plan is considered a cost-sharing, multiple-employer, defined benefit other postemployment benefit (OPEB) plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans as well as a prescription drug program. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Health care is financed through a combination of employer contributions and retiree premiums, copays and deductibles on covered health care expenses, investment returns, and any funds received as a result of SERS' participation in Medicare programs. Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required basic benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. For fiscal year 2015, 0.82 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. For fiscal year 2015, this amount was \$20,450. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2015, the District's surcharge obligation was \$42,914.

The District's contributions for health care for the fiscal years ended June 30, 2015, 2014, and 2013 were \$66,808, \$43,166, and \$39,567, respectively. For fiscal year 2015, 91.55 percent has been contributed, with the balance being reported as pension and postemployment benefits payable. The full amount has been contributed for fiscal years 2014 and 2013.

**B. State Teachers Retirement System**

Plan Description - The District participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

**NOTE 14 - POSTEMPLOYMENT BENEFITS - (Continued)**

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For fiscal year 2015, STRS did not allocate any employer contributions to post-employment health care. The District's contributions for health care for the fiscal years ended June 30, 2015, 2014, and 2013 were \$0, \$16,663, and \$16,486 respectively. The full amount has been contributed for fiscal years 2015, 2014 and 2013.

**NOTE 15 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

The statement of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (e) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 15 - BUDGETARY BASIS OF ACCOUNTING - (Continued)**

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

**Net Change in Fund Balance**

|   | <u>General fund</u> |
|---|---------------------|
| Budget basis                            | \$ 1,329,894        |
| Net adjustment for revenue accruals     | (36,808)            |
| Net adjustment for expenditure accruals | (306,730)           |
| Net adjustment for other sources/uses   | (23,742)            |
| Funds budgeted elsewhere                | 9,156               |
| Adjustment for encumbrances             | 287,864             |
| GAAP basis                              | <u>\$ 1,259,634</u> |

Certain funds that are legally budgeted in separate fund classifications are considered part of the general fund on a GAAP basis. This includes the uniform school supplies fund, public school support fund, and termination benefits fund.

**NOTE 16 - CONTINGENCIES**

**A. Grants**

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

**B. Litigation**

The District is not party to legal proceedings which, in the opinion of District management, will have a material effect, if any, on the financial condition of the District.

**C. Foundation Funding**

District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Effective for the 2014-2015 school year, traditional Districts must comply with minimum hours of instruction, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the District, which can extend past the fiscal year-end. As of the date of this report, ODE has not finalized the impact of enrollment adjustments to the June 30, 2015 Foundation funding for the District; therefore, the financial statement impact is not determinable at this time. ODE and management believe this will result in either a receivable to or liability of the District.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 17 - SET-ASIDES**

The District is required by State law to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures and other applicable offsets exceeding the set-aside requirement may not be carried forward to the next fiscal year.

The following cash-basis information describes the change in the fiscal year end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

|   | <u>Capital<br/>Improvements</u> |
|---|---------------------------------|
| Set-aside balance June 30, 2014             | \$ -                            |
| Current year set-aside requirement          | 300,813                         |
| Current year qualifying expenditures        | (272,320)                       |
| Current year offsets                        | <u>(419,194)</u>                |
| Total                                       | <u>\$ (390,701)</u>             |
| Balance carried forward to fiscal year 2016 | <u>\$ -</u>                     |
| Set-aside balance June 30, 2015             | <u><u>\$ -</u></u>              |

**NOTE 18 - COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

| <u>Fund</u>                 | <u>Year End<br/>Encumbrances</u> |
|-----------------------------|----------------------------------|
| General fund                | \$ 256,678                       |
| Nonmajor governmental funds | <u>84,582</u>                    |
| Total                       | <u><u>\$ 341,260</u></u>         |

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

**NOTE 19 - OPERATING LEASE DISCLOSURE**

During fiscal year 2015, the District made payments on an operating lease, which requires monthly payments of \$236. Total rental payments made during the fiscal year amounted to \$2,832.

The following is a summary of the future operating lease payment requirements to maturity for the operating lease agreement:

| <u>Fiscal Year Ending June 30,</u> | <u>Amount</u>   |
|------------------------------------|-----------------|
| 2016                               | \$ 2,832        |
| Total                              | <u>\$ 2,832</u> |

**REQUIRED SUPPLEMENTARY INFORMATION**

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY  
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST TWO FISCAL YEARS

|   | <u>2014</u>  | <u>2013</u>  |
|---|--------------|--------------|
| District's proportion of the net pension liability  | 0.07803700%  | 0.07803700%  |
| District's proportionate share of the net pension liability   | \$ 3,949,408 | \$ 4,640,610 |
| District's covered-employee payroll   | \$ 2,267,590 | \$ 2,227,775 |
| District's proportionate share of the net pension liability as a percentage of its covered-employee payroll | 174.17%      | 208.31%      |
| Plan fiduciary net position as a percentage of the total pension liability                                  | 71.70%       | 65.52%       |

Note: Information prior to fiscal year 2013 was unavailable.

Note: Amounts presented as of the District's measurement date which is the prior fiscal year end.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY  
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST TWO FISCAL YEARS

|   | <b>2014</b>   | <b>2013</b>   |
|---|---------------|---------------|
| District's proportion of the net pension liability  | 0.07151839%   | 0.07151839%   |
| District's proportionate share of the net pension liability   | \$ 17,395,748 | \$ 20,721,701 |
| District's covered-employee payroll   | \$ 7,307,208  | \$ 7,727,638  |
| District's proportionate share of the net pension liability as a percentage of its covered-employee payroll | 238.06%       | 268.15%       |
| Plan fiduciary net position as a percentage of the total pension liability                                  | 74.70%        | 69.30%        |

Note: Information prior to fiscal year 2013 was unavailable.

Note: Amounts presented as of the District's measurement date which is the prior fiscal year end.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF DISTRICT CONTRIBUTIONS  
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST TEN FISCAL YEARS

|  | <u>2015</u>      | <u>2014</u>      | <u>2013</u>      | <u>2012</u>      |
|--|------------------|------------------|------------------|------------------|
| Contractually required contribution                                  | \$ 331,621       | \$ 314,288       | \$ 308,324       | \$ 315,836       |
| Contributions in relation to the contractually required contribution | <u>(331,621)</u> | <u>(314,288)</u> | <u>(308,324)</u> | <u>(315,836)</u> |
| Contribution deficiency (excess)                                     | <u>\$ -</u>      | <u>\$ -</u>      | <u>\$ -</u>      | <u>\$ -</u>      |
| District's covered-employee payroll                                  | \$ 2,516,093     | \$ 2,267,590     | \$ 2,227,775     | \$ 2,348,223     |
| Contributions as a percentage of covered-employee payroll            | 13.18%           | 13.86%           | 13.84%           | 13.45%           |

| <u>2011</u>      | <u>2010</u>      | <u>2009</u>      | <u>2008</u>      | <u>2007</u>      | <u>2006</u>      |
|------------------|------------------|------------------|------------------|------------------|------------------|
| \$ 297,389       | \$ 310,548       | \$ 225,266       | \$ 219,730       | \$ 224,248       | \$ 210,715       |
| <u>(297,389)</u> | <u>(310,548)</u> | <u>(225,266)</u> | <u>(219,730)</u> | <u>(224,248)</u> | <u>(210,715)</u> |
| <u>\$ -</u>      |
| \$ 2,365,863     | \$ 2,293,560     | \$ 2,289,289     | \$ 2,237,576     | \$ 2,099,700     | \$ 1,991,635     |
| 12.57%           | 13.54%           | 9.84%            | 9.82%            | 10.68%           | 10.58%           |

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF DISTRICT CONTRIBUTIONS  
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST TEN FISCAL YEARS

|  | <u>2015</u>        | <u>2014</u>      | <u>2013</u>        | <u>2012</u>        |
|--|--------------------|------------------|--------------------|--------------------|
| Contractually required contribution                                  | \$ 1,081,868       | \$ 949,937       | \$ 1,004,593       | \$ 1,074,584       |
| Contributions in relation to the contractually required contribution | <u>(1,081,868)</u> | <u>(949,937)</u> | <u>(1,004,593)</u> | <u>(1,074,584)</u> |
| Contribution deficiency (excess)                                     | <u>\$ -</u>        | <u>\$ -</u>      | <u>\$ -</u>        | <u>\$ -</u>        |
| District's covered-employee payroll                                  | \$ 7,727,629       | \$ 7,307,208     | \$ 7,727,638       | \$ 8,266,031       |
| Contributions as a percentage of covered-employee payroll            | 14.00%             | 13.00%           | 13.00%             | 13.00%             |

| <u>2011</u>        | <u>2010</u>        | <u>2009</u>        | <u>2008</u>      | <u>2007</u>        | <u>2006</u>        |
|--------------------|--------------------|--------------------|------------------|--------------------|--------------------|
| \$ 1,100,019       | \$ 1,062,150       | \$ 1,096,802       | \$ 970,557       | \$ 1,005,818       | \$ 1,050,750       |
| <u>(1,100,019)</u> | <u>(1,062,150)</u> | <u>(1,096,802)</u> | <u>(970,557)</u> | <u>(1,005,818)</u> | <u>(1,050,750)</u> |
| <u>\$ -</u>        | <u>\$ -</u>        | <u>\$ -</u>        | <u>\$ -</u>      | <u>\$ -</u>        | <u>\$ -</u>        |
| \$ 8,461,685       | \$ 8,170,385       | \$ 8,436,938       | \$ 7,465,823     | \$ 7,737,062       | \$ 8,082,692       |
| 13.00%             | 13.00%             | 13.00%             | 13.00%           | 13.00%             | 13.00%             |

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY, OHIO**

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

*SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO*

*Changes in benefit terms* : There were no changes in benefit terms from the amounts reported for fiscal year 2014 and 2015.

*Changes in assumptions* : There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2014 and 2015. See the notes to the basic financial statements for the methods and assumptions in this calculation.

*STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO*

*Changes in benefit terms* : There were no changes in benefit terms from the amounts reported for fiscal year 2014 and 2015.

*Changes in assumptions* : There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2014 and 2015. See the notes to the basic financial statements for the methods and assumptions in this calculation.

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY**

**FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE  
FOR THE YEAR ENDED JUNE 30, 2015**

| <b>Federal Grantor/<br/>Pass Through Grantor/<br/>Program Title</b> | <b>Federal<br/>CFDA<br/>Number</b> | <b>Receipts</b>       | <b>Expenditures</b>   |
|---|------------------------------------|-----------------------|-----------------------|
| <b><u>U.S. DEPARTMENT OF EDUCATION</u></b>                          |                                    |                       |                       |
| <i>Passed Through the Ohio Department of Education:</i>             |                                    |                       |                       |
| Special Education - Grants to States                                | 84.027                             | \$323,111             | \$322,830             |
| Title I Grants to Local Educational Agencies                        | 84.010                             | 10,982                | 6,998                 |
| Total Title I Grants to Local Educational Agencies                  |                                    | <u>146,046</u>        | <u>143,368</u>        |
|   |                                    | 157,028               | 150,366               |
| Improving Teacher Quality State Grants                              | 84.367                             | 3,142                 | 3,142                 |
| Total Improving Teacher Quality State Grants                        |                                    | <u>50,821</u>         | <u>50,821</u>         |
|   |                                    | 53,963                | 53,963                |
| Total U.S. Department of Education                                  |                                    | <b>534,102</b>        | <b>527,159</b>        |
| <b><u>U.S. DEPARTMENT OF AGRICULTURE</u></b>                        |                                    |                       |                       |
| <i>Passed Through the Ohio Department of Education:</i>             |                                    |                       |                       |
| Child Nutrition Cluster:  |                                    |                       |                       |
| School Breakfast Program  | 10.553                             | 58,663                | 58,663                |
| National School Lunch Program                                       | 10.555                             | 216,993               | 216,993               |
| Non-Cash Assistance   |                                    | <u>31,833</u>         | <u>31,833</u>         |
| Total Child Nutrition Cluster                                       |                                    | <u>307,489</u>        | <u>307,489</u>        |
| Total U.S. Department of Agriculture                                |                                    | <b>307,489</b>        | <b>307,489</b>        |
| <b>Totals</b>   |                                    | <b><u>841,591</u></b> | <b><u>834,648</u></b> |

*The accompanying notes are an integral part of this schedule.*

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY**

**NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE  
FISCAL YEAR ENDED JUNE 30, 2015**

**NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) reports the Firelands Local School District's (the District's) federal award programs' receipts and disbursements. The schedule has been prepared on the cash basis of accounting.

**NOTE B - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

**NOTE C – FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



# Dave Yost • Auditor of State

## **GAINDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Firelands Local School District  
Lorain County  
112 North Lake Street  
South Amherst, Ohio 44001

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Firelands Local School District, Lorain County, Ohio, (the District) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated February 29, 2016, wherein we noted the District adopted Governmental Accounting Standard No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and also GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

**Dave Yost**  
Auditor of State  
Columbus, Ohio

February 29, 2016



# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Firelands Local School District  
Lorain County  
112 North Lake Street  
South Amherst, Ohio 44001

To the Board of Education:

### ***Report on Compliance for the Major Federal Program***

We have audited the Firelands Local School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect the Firelands Local School District's major federal program for the year ended June 30, 2015. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the District's major federal program.

### ***Management's Responsibility***

The District's Management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### ***Auditor's Responsibility***

Our responsibility is to opine on the District's compliance for the District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major program. However, our audit does not provide a legal determination of the District's compliance.

### ***Opinion on the Major Federal Program***

In our opinion, the Firelands Local School District, Lorain County, Ohio, complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2015.

***Report on Internal Control Over Compliance***

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.



**Dave Yost**  
Auditor of State  
Columbus, Ohio

February 29, 2016

**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY**

**SCHEDULE OF FINDINGS  
OMB CIRCULAR A -133 § .505  
JUNE 30, 2015**

**1. SUMMARY OF AUDITOR'S RESULTS**

|                     |  |   |
|---------------------|--|---|
| <i>(d)(1)(i)</i>    | Type of Financial Statement Opinion  | Unmodified  |
| <i>(d)(1)(ii)</i>   | Were there any material control weaknesses reported at the financial statement level (GAGAS)?                  | No  |
| <i>(d)(1)(ii)</i>   | Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)? | No  |
| <i>(d)(1)(iii)</i>  | Was there any reported material noncompliance at the financial statement level (GAGAS)?                        | No  |
| <i>(d)(1)(iv)</i>   | Were there any material internal control weaknesses reported for major federal programs?                       | No  |
| <i>(d)(1)(iv)</i>   | Were there any significant deficiencies in internal control reported for major federal programs?               | No  |
| <i>(d)(1)(v)</i>    | Type of Major Programs' Compliance Opinion   | Unmodified  |
| <i>(d)(1)(vi)</i>   | Are there any reportable findings under § .510(a)?   | No  |
| <i>(d)(1)(vii)</i>  | Major Programs (list):   | Special Education – Grants to Local Educational Agencies, CFDA 84.027 |
| <i>(d)(1)(viii)</i> | Dollar Threshold: Type A/B Programs  | Type A: > \$300,000<br>Type B: all others                             |
| <i>(d)(1)(ix)</i>   | Low Risk Auditee?  | Yes   |

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None

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**FIRELANDS LOCAL SCHOOL DISTRICT  
LORAIN COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS  
JUNE 30, 2015**

| Finding Number | Finding Summary  | Fully Corrected? | Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b><i>Explain</i></b> |
|----------------|--|------------------|--|
| 2014-001       | <p><b>Significant Deficiency/Noncompliance: Ohio Rev. Code § 3317.01 and Ohio Rev. Code § 3313.48</b></p> <p>- The District's school calendar indicated the school was open for instruction 181 days for the 2013-2014 school year instead of the 182 school days as required.</p> | Yes              | Finding no longer valid.   |

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# Dave Yost • Auditor of State

**FIRELANDS LOCAL SCHOOL DISTRICT**

**LORAIN COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
MARCH 17, 2016**